

**Centre for Aboriginal Economic Policy Research**

**Annual Report  
2001**

**The Australian National University  
Canberra ACT 0200**

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## **ADVISORY COMMITTEE 2001**

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### **Appointed by Vice-Chancellor**

Dr N. Peterson (Chair), Department of Archaeology and Anthropology, Faculty of Arts, The Australian National University.

Professor B. Chapman, Director, Centre for Economic Policy Research, Research School of Social Sciences, The Australian National University.

Professor H. Charlesworth, Centre for International and Public Law, Faculty of Law, The Australian National University.

Professor R. Gregory, Economics Program, Research School of Social Sciences, The Australian National University.

Professor F. Merlan, Department of Archaeology and Anthropology, Faculty of Arts, The Australian National University.

Dr P. Read, Centre for Cross-Cultural Research, The Australian National University.

### **Appointed by the CAEPR Advisory Committee**

Mr R. Taylor, Principal, Australian Institute of Aboriginal and Torres Strait Islander Studies (Indigenous communities representative).

### **Appointed by Chief Executive Officer, ATSIC**

Mr G. Richardson, National Policy Office, Aboriginal and Torres Strait Islander Commission.

Mr G. Scott, Deputy Chief Executive Officer, Aboriginal and Torres Strait Islander Commission.

Mr R. See, Native Title Policy Unit, Aboriginal and Torres Strait Islander Commission.

### **Representative, ATSIC Board of Commissioners**

Mr T. Whitby, Commissioner, Aboriginal and Torres Strait Islander Commission.

### **Appointed by the Secretary, DEWRSB**

Mr S. Larkin, Department of Employment, Workplace Relations and Small Business (to August).

Ms K. Gumley, Department of Employment, Workplace Relations and Small Business (from September).

**Appointed by the Secretary, DFACS**

Mr M. Ingram, Indigenous Policy Unit, Department of Family and Community Services (from June).

**Ex officio**

Professor J.C. Altman, Director, Centre for Aboriginal Economic Policy Research, The Australian National University.

Dr J. Schwab, Deputy Director, Centre for Aboriginal Economic Policy Research, The Australian National University.

## **STAFF**

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### **Director of Centre and Professor**

ALTMAN, Jon Charles, BA MA (Hons) *Auck PhD ANU*

### **Deputy Director**

TAYLOR, John, BA (Hons) *Newcastle (UK) PhD Lvpl (to April)*

SCHWAB, Robert G. (Jerry), BA *Oregon MS Oregon, PhD ANU (from April)*

### **Senior Fellow**

TAYLOR, John, BA (Hons) *Newcastle (UK) PhD Lvpl*

### **Fellows**

BRADY, Margaret, BEd *SA-Slsbry CAE MA PhD ANU (from February)*

DALY, Anne Elizabeth, BA (Hons) MA Ec *Melb PhD ANU (February to July)*

HUNTER, Boyd Hamilton, BA GradDipEc MEd PhD *ANU*

ROWSE, Timothy Michael, BA (Hons) MA *Flinders PhD Sydney (to July)*

SANDERS, William Garrison, BA (Hons) *Sydney PhD ANU*

SCHWAB, Robert G. (Jerry), BA *Oregon MS Oregon PhD ANU*

SMITH, Diane Evelyn, BA (Hons) *UQld MA ANU*

### **Research Fellows**

ARTHUR, William Stewart, HNC (Mech. Eng.) *Edin BA (Hons) MA UWA*

MARTIN, David Fernandes, BEng (Chem) (Hons) *UQ MSc (Hons) LSE PhD ANU*

MORPHY, Frances Eda Cursiter, BSc (Hons) *UniCollLond MA (Ling) ANU MPhil Lond (from March)*

### **Post-Doctoral Fellow**

LEVITUS, Robert Ian, BA LLB MA (Prelim.) *Sydney (to February)*

### **Research Officer**

ROSS, Kate, BA *UQ (to March)*

### **Research Associate**

BEK, Hilary Jane, BA (Sec Stud) *CanberraCAE*

### **Special Projects Officers**

COCHRANE, Michelle, BSc *ANU* (from October)

McDONNELL, Siobhan, BEc (Hons) *ANU* (from July)

PETERS-LITTLE, Frances, BA (Comm) *UTS* (from May)

WARD, Sally, BA (Hons) *ANU* (from March)

### **Centre Administrator**

CRABB, Ilona, BA (Hons) *ANU*

### **Assistant Administrator Publications**

MITCHELL, Deborah Kay, BA *UWS Nepean* (to March)

KOVAC, Jelena (from March)

### **Statistical Officer (part-time)**

JONES, Roger Grenville, BSc *Lvpl* MSc *Warw&St'ton* PhD *ANU* (from April)

### **Inter-agency Placement from ATSIIC**

CHAMPION, Mark (from April)

### **Inter-agency Placement from AIATSIS**

SUTHERLAND, Dale, BA *UNE* DipEd *UWS* MSocSc (Abgl Stud) *Newc* (May to December)

### **Visiting Fellows/Centre Visitors**

DALY, Anne Elizabeth, BA (Hons) MA Ec *Melb* PhD *ANU*

DAVIS, Richard, BA (Hons) PhD *ANU* (January–February)

HENRY, Rosita, BA (Hons) MA *ANU* PhD *JCU*

KOENIG, Jennifer, BSc (Hons) *Sydney* (November)

LEVITUS, Robert Ian, BA LLB MA (Prelim.) *Sydney* (from March)

MUNSHI, Debashish, BA (Hons) *Calcutta* PhD *Waikato* (January–February)

### **Centre Associates**

ANDERSON, Ian Philip Smith, MD BS *Melb* MA (Prelim.) *La Trobe*

CLARKE, Jennifer Ann, BJuris LLB *Mon*

GRAY, Alan Noel, BA PhD *ANU* (to November)

GRAY, Matthew Cameron, BEc (Hons) *Adel* PhD *ANU*



GUTHRIE, Jill, BA MA ApplEpid ANU

MADDEN, Ray, BA (Hons) *LaTrobe*

ROWSE, Timothy Michael, BA (Hons) MA *Flinders* PhD *Sydney*

WESTBURY, Neil Donald (General Manager, Reconciliation Australia)

#### **Summer Research Scholar**

CHING, Kenneth (to February)

KNOX, Vincent (from November)

SCHIPF, Ari Angelika (from December)

#### **Centre Assistants (casual)**

GLASKIN, Katie, BA *EdthCwn* DipAnthr *UWA*

McINTYRE, Heather (from October)

MUSHARBASH, Yasmine, BA MA *Free Univ. Berlin*

NICHOLLS, Ruth

RAYNER, Daniel

ROACH, Linda Mae, BA (Hons) ANU

WORTHINGTON, Therese Erin (from October)

#### **Library Assistant**

McDONALD, Heather, BA (Hons) UQ PhD ANU (to May)

#### **IT Support**

ADAMS, Ross, BSc *Tas*

MACGREGOR, Garry Kevin, BAppSc (EnvDsgn) UC (to May)

SCHULTZ, Glenn (from May)

#### **Publications Support**

FORSTER, Wendy

## **ABBREVIATIONS AND ACRONYMS**

---

AIFS	Australian Institute of Family Studies
AIHW	Australian Institute of Health and Welfare
ANKAAA	Association of Northern, Kimberley and Arnhem Aboriginal Artists
ABS	Australian Bureau of Statistics
ACCC	Australian Competition and Consumer Commission
AIATSIS	Australian Institute of Aboriginal and Torres Strait Islander Studies
ANU	The Australian National University
ARC	Australian Research Council
ASIC	Australian Securities and Investment Commission
ATSIC	Aboriginal and Torres Strait Islander Commission
AUSAID	Australian Agency for International Development
BAC	Bawinanga Aboriginal Corporation
CAEPR	Centre for Aboriginal Economic Policy Research
CCR	Centre for Cross-Cultural Research
CEPR	Centre for Economic Policy Research
CEDA	Committee for Economic Development of Australia
CDEP	Community Development Employment Projects
CHINS	Community Housing Infrastructure Needs Survey
DEST	Department of Education, Science and Training
DETYA	Department of Education, Training and Youth Affairs
DEWRSB	Department of Employment, Workplace Relations and Small Business
DFACS	Department of Family and Community Services
DRATSIA	Department of Reconciliation and Aboriginal and Torres Strait Islander Affairs
FTE	Full-time equivalent
GST	Goods and Services Tax
IDA	Issues Deliberation Australia
ILC	Indigenous Land Corporation
KCTWM	Key Centre for Tropical Wildlife Management
KRA	Key Result Area
MAC	Maningrida Arts and Culture

NCEPH	National Centre for Epidemiology and Population Health
NCETA	National Centre for Education and Training in Addictions
NIIA	National Institute for Indigenous Australia
NSW BCSR	New South Wales Bureau of Crime Statistics Research
NTU	Northern Territory University
OSP	Outside Studies Program
OECD	Organisation for Economic Cooperation and Development
QED	Quantitative Evaluation and Design Pty Ltd
RSPAS	Research School of Pacific and Asian Studies
RSSS	Research School of Social Sciences
SEUP	Survey of Employment and Unemployment Patterns
SPAG	Special Program Advisory Group
SPIRT	Strategic Partnership with Industry—Research and Training
SPRC	Social Policy Research Centre (UNSW)
TANF	Temporary Assistance to Needy Families
UNSW	University of New South Wales
VET	Vocational Education and Training
VKHRCDU	VicHealth Koori Health Research and Community Development Unit (University of Melbourne)



## **1. REPORT FROM THE DIRECTOR: A REVIEW YEAR**

---

The year 2001 was a review year for the Centre for Aboriginal Economic Policy Research (CAEPR): its third review since its establishment as a small research unit within the Faculty of Arts at the Australian National University (ANU) in 1990. The need for review is anticipated in the agreement between the Aboriginal and Torres Strait Islander Commission (ATSIC) and ANU for the period 1999–2003 that underwrites the core support for CAEPR. The first review of the Centre in 1991 recognised that, since the Centre was being funded for fixed periods, it was important that review was completed at least 18 months before the end of a funding phase. This would ensure that Centre staff had a degree of certainty about their immediate future. The review process allows the Centre, its sponsors and all its stakeholders to assess CAEPR's effectiveness, and for this reason independent and transparent review is welcome.

The Review Committee met on 19–20 November, chaired by Meredith Edwards, Deputy Vice-Chancellor of the University of Canberra and a renowned economist with a long and distinguished professional history focused on public policy. Other members of the review team were drawn from ATSIC (Geoffrey Richardson), the Social Policy Research Centre, University of New South Wales (UNSW) (Sheila Shaver), Rio Tinto (John Hall) and ANU (Helen Christensen, Centre for Mental Health Research, and Alan Rumsey, Department of Anthropology, Research School of Pacific and Asian Studies (RSPAS)). Alick Dodd from ANU agreed to undertake the role of Secretary to the Review Committee in addition to his other duties. The review committee based its deliberations on 65 submissions received in response to advertisements in the mainstream and Indigenous media; on a detailed submission from CAEPR that outlines Centre activities in the period 1996–2001; and interviews with key stakeholders. This was the first review of CAEPR as a University Centre, a status that it was accorded in 1999 following the 1996 Review chaired by Emeritus Professor Peter Karmel. It is expected that the review report will be presented to the Vice Chancellor in February 2002.

This Director's Report will mention some highlights from CAEPR's 12th year. All will be discussed in greater detail later in this annual report.

Some research highlights in 2001 include:

- The publication of the CAEPR monograph *The Indigenous Welfare Economy and the CDEP Scheme* edited by Frances Morphy and Will Sanders. This large monograph encompasses the proceedings of the CAEPR 10th anniversary conference held in November 2000. It is especially pleasing that the volume includes so many papers reflecting Indigenous community perspectives.
- Two manuscripts that reflect on CAEPR work were also completed. Robert Levitus completed a short manuscript entitled 'Aboriginal Development and Self-Determination: Policy, Distancing and Articulation'. A decision about the form of its publication is yet to be made. Tim Rowse completed a synthesis of CAEPR research published between 1991 and 2001 with the working title 'The

Rise of the Indigenous Sector', accepted for publication by UNSW Press in 2002.

- Diane Smith completed a major consultancy commissioned by ATSIC on the potential of Community Participation Agreements. These were foreshadowed in welfare reform policy debates and introduced by the federal government in May as a part of the *Australians Working Together* welfare reform package. This research involved a great deal of community-based collaboration with the Mutitjulu community council and members of the community more generally, with a report completed in July.
- Will Sanders undertook research in central Australia commissioned by ATSIC's Alice Springs regional office on the potential to introduce a Corporate Community Development Employment Projects (CDEP) to four communities in the West Macdonnell region. Will undertook fieldwork at four communities and completed his report in August.
- Boyd Hunter undertook an important consultancy for the New South Wales Bureau of Crime Statistics that examined the links between socioeconomic factors and arrest among Indigenous Australians. The Bureau and CAEPR both published this research in December.
- Matthew Gray—who is now with the Australian Institute of Family Studies (AIFS)—Boyd Hunter and John Taylor completed their long-running comparative research project sponsored by the Australian Institute of Health and Welfare (AIHW) on health expenditure, income and health status. The results of this research will be published in 2002.
- Siobhan McDonnell, Sally Ward and I completed an initial report for the Australian Competition and Consumer Commission (ACCC) on Indigenous consumer and competition issues as part of a research project that will extend well into 2002. David Martin and Siobhan McDonnell also undertook important fieldwork in central Australia for this project.

In 2001, CAEPR also invested in making a number of applications to the Australian Research Council (ARC) under its competitive grants schemes for support from 2002. We were successful in three (of four) applications:

- Linkage Project (LP0211898) 'Indigenous community organisations and miners: Partnering sustainable regional development?' This will involve collaboration between CAEPR and industry partners Rio Tinto and the Committee for Economic Development of Australia (CEDA) and a number of Indigenous organisations, 2002–2004.
- Linkage Project (LP0219425) 'Timber harvest management for the Aboriginal arts industry: Socioeconomic, cultural and ecological determinants of sustainability in a remote community context'. This will involve collaboration between the Northern Territory University (NTU) ARC Key Centre for Tropical Wildlife Management (KCTWM), CAEPR and the Bawinanga Aboriginal Corporation (BAC) and Maningrida Arts and Culture (MAC), 2002–2003.
- ARC Discovery—Indigenous Researchers Development Scheme (DI0240782) 'A historical study of Indigenous higher education centres in Australia'. Frances

Peters-Little, in collaboration with Jerry Schwab and myself, will undertake this project in 2002.

The injection of ARC funds from 2002 will enable the Centre to formally recruit and supervise Australian Postgraduate Award (Industry) doctoral students, as well as expand staff establishment.

On the collaborative front, CAEPR links with other university-based research organisations continued to increase. Some significant examples include:

- A number of projects with the KCTWM on the sustainable use of wildlife (including plants) and collaboration in the preparation of the ARC Linkage Project proposal. A consultancy for Environment Australia on feral and exotic animal management in Kakadu National Park will also see further collaboration in 2002–2003. In July, I spent a week as a visitor at the Key Centre and in September I was very pleased to be appointed an Adjunct Professor in the Faculty of Science, Information Technology and Education (where the Key Centre is located) so as to further enhance collaboration.
- Both John Taylor and I have continued collaboration with Ian Anderson's VicHealth Koori Health Research and Community Development Unit (VKHRCDU) at the University of Melbourne. This has resulted in the joint organisation of a conference convened in Melbourne in November on 'Economics and Indigenous Australians' Health'.
- In 2001, the Social Policy Research Centre (SPRC) at the UNSW convened its biennial social policy titled in this election year 'Competing Visions'. CAEPR was involved in assisting the SPRC organise an Indigenous stream at the conference for the first time, with five CAEPR staff making six presentations in this stream. I was also very pleased to be invited to convene the inaugural Indigenous Forum at the conference titled 'Welfare Poison or Welfare Autonomy: Rethinking Indigenous Social Policy'. A number of high profile Indigenous people spoke at the Forum.
- As part of my research on 'Indigenous regional organisations and miners', I am collaborating with Dr Nicolas Di Boscio, an economist working on mining and sustainable development from Rio Tinto, London, who visited CAEPR in December.
- This year, John Taylor has forged a strong link with Dr Martin Bell and the new Centre for Population Research at the University of Queensland.
- A Memorandum of Understanding has been developed between the Auckland War Memorial Museum's Taumata-a-Iwi in conjunction with the University of Auckland's James Henare Maori Research Centre and ANU's Centre for Cross-Cultural Research (CCR) and CAEPR and Australian Institute of Aboriginal and Torres Strait Islander Studies (AIATSIS). The vision is to create a research partnership between Indigenous communities and these five centres of excellence for long-term sustainable benefit in the fields of arts, science, resource management and economic development.

CAEPR has maintained its strong collaborative links not only with its Canberra-based sponsors ATSIC and Department of Family and Community Services

(DFACS), but also with a number of other government departments and agencies. A special collaborative link has been forged with the foundation Reconciliation Australia, with CAEPR committed to two joint conferences in 2002, one on Indigenous community and regional governance and one on the delivery of banking and financial services to Indigenous communities.

An exciting collaborative initiative instigated and managed by Bill Arthur is the proposal for the creation of an atlas of Indigenous Australia. This major project will bring together Indigenous and non-Indigenous collaborators from across Australia. The atlas will be published by Macquarie/MacMillan both in hard copy and electronic versions and will make use of up-to-date 2001 Census data when available. It is likely that this atlas will be enormously useful both as a tool for researchers and as a basic reference for schools and the general public.

On the staffing front there have only been minor changes at CAEPR this year. From April, Jerry Schwab took over as Deputy Director of CAEPR from John Taylor who has been in that role for a number of years. A major reason for this change was to allow John Taylor to finish a major international project that he has been coordinating on population and migration in a number of Fourth World contexts. An additional reason was a need to provide more senior CAEPR staff with an opportunity to participate in the management of the Centre. I would like to record a very sincere thank you from all at CAEPR to John Taylor for all his efforts while Deputy Director, efforts that have not noticeably abated in 2001. I would also like to note the support that I have received as Director from Jerry Schwab since he has taken on the new role. This has coincided with a number of new administrative and research demands associated with changes at ANU introduced by the new Vice-Chancellor, Professor Ian Chubb. For example, we now hold joint meetings of Directors and Deputy Directors of all University Centres. Jerry Schwab also accepted nomination by the Vice-Chancellor onto the new ANU Research Committee and was also nominated as a member of the Aboriginal and Torres Strait Islander Employment Working Group, all important, but time consuming, tasks.

On the academic staffing front, CAEPR has been very fortunate to attract Maggie Brady as Fellow to undertake a 12-month project on alcohol misuse prevention and intervention funded by the Office of Aboriginal and Torres Strait Islander Health, Commonwealth Department of Health and Aged Care. This research requires Maggie to undertake a very high level of consultation and collaboration with Indigenous organisations. We were very pleased indeed that she was awarded the J.G. Crawford Medal in 2001 for the best PhD thesis passed by the ANU in 2000. Maggie's doctoral research was undertaken at the National Centre for Epidemiology and Population Health (NCEPH), another University Centre at ANU. We are very pleased to have a scholar of her calibre to broaden the disciplinary and intellectual base of the Centre, and are pursuing avenues to ensure that she stays at CAEPR from 2002.

Other staffing highlights in 2001 included:



- the appointment of Frances Morphy, a very experienced linguist and anthropologist as a Research Fellow and Academic Editor;
- the appointment of Jelena Kovac as Assistant Administrator to replace Deborah Mitchell who moved to Reconciliation Australia;
- the part-time engagement of Anne Daly as a Fellow at CAEPR and then on Outside Studies Program (OSP) from the University of Canberra;
- the appointment of Siobhan McDonnell as a full-time Special Projects Officer after completion of her law degree;
- the appointment of Sally Ward and Michelle Cochrane as part-time Special Projects Officers; and
- the engagement of Roger Jones as a part-time statistical consultant to replace Kate Ross.

Will Sanders was also able to take OSP in 2001, the second academic to take such leave since the introduction of this staff professional provision in the CAEPR Strategic Plan 2000–2003. Dr Sanders spent three months as a Visiting Fellow at the Centre for Appropriate Technology in Alice Springs. Prior to that, Will had been my nominee to ANU's Equity and Diversity Consultative Group. During his time there in the first half of 2001, Will was largely responsible for the development of CAEPR's mentoring policy that has been recognised as exemplary by that group and that has been implemented at the Centre.

Indigenous engagement has meshed closely with staffing issues at CAEPR and a very significant highlight of the year has been the location of three Indigenous researchers at CAEPR for much of 2001. Mark Champion joined us from ATSIC's Queanbeyan Regional Office as the second seconded officer under our Inter-agency Placement Scheme with ATSIC that began last year. Mark has mainly worked on CDEP-related issues while at CAEPR. Dale Sutherland from AIATSIS also joined us on a secondment to collaborate specifically with Jerry Schwab on Indigenous education policy issues. Dale is also collaborating with Jerry on a study on Indigenous education among Jawoyn people being developed by the Fred Hollows Foundation for 2002. We were also pleased that Dale was awarded a Masters in Social Science (Aboriginal Studies) from Newcastle University during the year. From May we have also had Frances Peters-Little working at CAEPR on a part-time basis on a research project on Indigenous higher education centres that will be funded by the ARC in 2002. Frances has also been working to complete her MPhil in history this year.

Having a critical mass of Indigenous researchers at CAEPR has been of enormous benefit to our research, to outreach, and to the overall atmosphere at the Centre. CAEPR is very keen to maintain or expand this new benchmark in 2002 and a number of steps are being taken to achieve this goal. First, we have secured resources for two academic positions at CAEPR from 2002, a goal that aligns well with other developments at the ANU. Second, we are sponsoring an Indigenous Summer Research Scholar, Vincent Knox, at CAEPR. Finally, CAEPR has secured a significant commitment from the ANU's Endowment for Excellence to match

\$125,000 provided by the Rio Tinto Aboriginal Foundation to assist the financing of a sustainable CAEPR Indigenous Research Fellowship Scheme within the Centre. Application will be made in early 2002 to another Foundation to place this scheme on a sound financial footing.

In 2001, CAEPR has continued to enhance efforts on its communications strategy, with a particular focus on electronic dissemination of research findings via our website. Innovations this year have included the production of a quarterly Director's Newsletter and the electronic posting in PDF format of all discussion papers back to 1 January 1999 when CAEPR first became a University Centre. Use of the site as measured by hits and download of material has increased markedly, with a peak of 39,000 page requests a week achieved in November this year and most weeks now averaging 25,000 page requests.

This year has also seen some important changes at the ANU that could have significant impact on Indigenous research and teaching at the university in future years. The most significant is the establishment in August of 12 ANU national institutes, including one focused specifically on Indigenous Australia. The role of the currently termed National Institute for Indigenous Australia (NIIA) is to enhance collaboration between all members at the ANU with an interest in Indigenous research and teaching. In August, I was asked by the Vice-Chancellor to be the inaugural convener of NIIA and its first meeting was held in late August, with a subsequent meeting of members held in December. Already opportunities for collaboration across ANU are arising under this umbrella, both between the current 80 members and with members of other national institutes. Another development in 2001 has been the completion of a report by a committee chaired by Dr Peter Read that has reviewed Indigenous education at ANU and recommended the establishment of a National Centre for Indigenous Studies to be staffed by Indigenous academics. This new proposal, when implemented, could also provide further opportunity for cross-campus collaboration. It is unclear at present how these two new initiatives will mesh and what the final nomenclature for NIIA might be owing to some external opposition.

In 2001, our collaborative relations with ATSIC's National Policy Office have also developed further with a higher level of engagement between the Office and CAEPR staff. This occurs in seminars, through commissioned research, in round-table workshops and discussions, and in dialogues between individual staff of both organisations. Interaction also occurred with DFACS, the other long-term external stakeholders in CAEPR, although owing to circumstances associated with the federal election in November, the Indigenous Think Tank scheduled for November had to be postponed till 2002.

It is with sadness that I must record the death of Alan Gray. Alan was associated with CAEPR for over a decade (as a Centre Associate and as a visiting fellow on two occasions). Alan made an enormous contribution to Aboriginal demography over his diverse career, including pioneering work in rigorously documenting Indigenous population growth, adult mortality, declining fertility, outmarriage and identification change. His work on Indigenous population projection and

demographic transitions was first presented at the 1991 CAEPR workshop 'Employment Equity', and formed the basis for a considerable amount of further research at CAEPR. He will be missed by all of us at CAEPR.

In conclusion, 2001 has been another busy and very productive year as a university centre in the Hanna Neumann Building. This productivity is described in some detail in the rest of this annual report. The continued expansion of our Indigenous engagement strategy is especially pleasing, with three Indigenous researchers located at CAEPR at one time, a level unprecedented in our short history. This is in addition to collaboration with the community and organisations, which has always been a feature of the Centre's activities. Our communications strategy has also achieved very pleasing results, suggesting that there is a growing awareness of our research among stakeholders and end-users. All this augurs well for 2002 and beyond.

*Professor Jon Altman  
Director  
March 2002*

## **2. DESCRIPTION OF THE CENTRE**

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### **2.1 INTRODUCTION**

CAEPR is a multidisciplinary social sciences research centre first established at the ANU in 1990. The Centre was originally created, in part, to fulfil a recommendation in the Report of the Committee of Review of Aboriginal Employment and Training Programs in 1985 which called for an increase in economic policy research in Aboriginal and Torres Strait Islander affairs. Discussions about the establishment of such a centre began within ANU in 1986 and within the Commonwealth Aboriginal affairs bureaucracy in 1988, but it was not until March 1990, after a successful competitive tender, that a formal contract was signed between the Department of Aboriginal Affairs (now ATSIC) on behalf of the Commonwealth of Australia and ANU for the development of CAEPR.

The Centre's purposes and management, the membership and role of the Centre Advisory Committee and the respective roles and funding responsibilities of ATSIC and ANU are defined in an agreement for the five-year period 1999–2003, signed in August 1998. A different agreement for the period 1 July 1998 to 31 December 2003 was signed between the Department of Social Security (now DFACS) and ANU in June 1998.

From 1 January 1999, in accordance with recommendations in the Karmel Review Report of 1997, CAEPR became a University Centre. CAEPR is one of six University Centres at ANU. The CAEPR Strategic Plan 2000–2003, completed in October 1999, is posted on CAEPR's website (see below). The Centre's mission and vision are defined as follows:

CAEPR's mission is to contribute to better outcomes for Indigenous people by independently monitoring changes in socioeconomic status, influencing policy formation and informing constructive debate. CAEPR will do this with research that combines academic excellence of the highest international standards with policy relevance, objectivity and realism.

CAEPR's vision is to be *the* national centre leading in research excellence on Indigenous economic and social policy.

### **2.2 RESEARCH OBJECTIVES**

CAEPR's research objectives can be best encapsulated in its undertakings to its three principal stakeholders: ANU, ATSIC and DFACS. Undertakings to ANU are defined in the context of annual negotiations associated with the Centre's rolling triennial budget submission, although funding at a minimum level is guaranteed in ANU's agreement with ATSIC. Undertakings to ATSIC are negotiated annually

as part of a research planning process described in more detail in the next section. Undertakings to DFACS are defined in a multiple year funding agreement that reports from time to time as requested by DFACS to a Performance Advisory Committee.

In relation to the University's strategic directions statement 1999–2001, CAEPR meets ANU priority areas for research by:

- providing leadership, nationally and internationally, in Indigenous policy research;
- drawing together a range of disciplines in the University, many of them represented within the multi-disciplinary Centre; and
- facilitating interaction between the Institute of Advanced Studies and the Faculties in this broad area of research.

More specifically, with reference to a number of the University's major goals for the 1995–2004 period, CAEPR:

- engages in research, scholarship and practice in Indigenous policy research at the highest international standards;
- fosters critical inquiry and an environment that strengthens Australia's capacity to undertake research of crucial national importance;
- makes the resources and expertise of ANU in Indigenous affairs research accessible to other universities and research institutions—and to Australian governments, industry and the wider community—in a manner which contributes significantly to national and regional Indigenous welfare and economic development; and
- exercises an independent role in the difficult area of Indigenous policy research, education related to Indigenous public policy and other national issues of vital importance.

ATSIC provides funding to ANU to assist it to operate CAEPR to facilitate the provision of high quality, independent research that will assist the furthering of the social and economic development and empowerment of Aboriginal and Torres Strait Islander people. The research projects undertaken under the research program are subject to annual consultation between ATSIC and the Centre and require endorsement by the CAEPR Advisory Committee.

The Centre's research activities specified in the DFACS agreement are divided into core research and project-specific research. Core research focuses on:

- measuring the nature and extent of poverty among Indigenous Australians;
- analysing the interactions between the social security system and Indigenous incentives to work; and
- Indigenous labour market flows and job search behaviour.

Project-specific research is divided into two multi-year projects that focus on:

- Indigenous children and their families and the effectiveness of income support payments; and
- the role of social security payments and Indigenous engagement with the labour market in remote areas.

### **2.3 RESEARCH PLAN AND PERFORMANCE**

Research planning has increasingly become an element in the running of CAEPR in part because, with a number of stakeholders in this research enterprise, it is imperative to ensure appropriate input from all. In recent years, the process has become increasingly streamlined and efficient and has involved negotiation with external sponsors (ATSIC and DFACS) and a balancing of their articulated research priorities with:

- University requirements for adherence to excellence and independence;
- the expertise of existing staff establishment recognising staff changes and periodic lack of availability;
- the need to maintain a degree of flexibility to respond relatively quickly to urgent research needs; and
- existing multi-year research commitments.

Details of the Research Plan undertaken in 2001 appear in the third section of this report.

### **2.4 MANAGEMENT STRUCTURE**

CAEPR operates under a Director who is guided by an Advisory Committee. Professor Altman, Director since July 1990, is responsible to the Vice-Chancellor for the overall operation of the Centre and reports to the Vice-Chancellor and to the Chair of the Advisory Committee. The Advisory Committee comprises seven senior ANU academics appointed by the Vice-Chancellor; three senior officers from ATSIC appointed by ATSIC's Chief Executive Officer; an Aboriginal or Torres Strait Islander representative nominated by the ATSIC Board of Commissioners; an Indigenous communities representative nominated by the Advisory Committee; one senior officer of Department of Employment, Workplace Relations and Small Business (DEWRSB) appointed by the Secretary of that Department; and one senior DFACS officer appointed by the Secretary of DFACS. The CAEPR Advisory Committee membership for 2001 is listed at the beginning of this report. The CAEPR Advisory Committee met three times in 2001, in June, November and December.

### **2.5 STAFF ISSUES**

CAEPR's original agreement in 1990 specified a core staff establishment of six, including the Director. CAEPR has more than doubled its core staff establishment since 1990 and in 2001 over 44 people were either employed at or visited CAEPR. A list of staff and visitors is provided above.

As the Director's nominee to the University's Equity and Diversity Consultative Group until it was disbanded mid-year, Will Sanders undertook the development of CAEPR's Mentoring Policy that was finalised in May. This Mentoring Policy recognises that appropriate mentoring can make an important contribution to job satisfaction and career progression. CAEPR has identified its Deputy Director as mentoring coordinator and this role is formally included in this position's duty statement. The policy has been implemented with all new appointments.

Early in 1999, Deborah Mitchell resigned to take up an appointment with Reconciliation Australia; Jelena Kovac joined CAEPR to replace her. Kate Ross resigned to undertake postgraduate study in Sydney; Roger Jones joined us as statistical officer on a consultancy basis. Four Special Projects Officers joined CAEPR during the year: Michelle Cochrane, Heather McIntyre, Frances Peters-Little, and Sally Ward, while Siobhan McDonnell commenced full-time work. Heather McDonald finished her appointment as library assistant.

Maggie Brady joined CAEPR as Fellow to undertake a project on alcohol misuse interventions among Indigenous Australians. Anne Daly took up a half-time Fellowship to complete the second year case study of Kuranda and undertake research on Indigenous Australians and access to telecommunications. Tim Rowse moved to the History Program in the Research School of Social Sciences (RSSS), ANU. Robert Levitus completed his post-doctoral fellowship early in 2001 and has remained at CAEPR as Visiting Fellow.

## 2.6 Gender equity and workplace diversity

The University requests data on the gender balance of staff and the ratio of academics to non-academics, estimated in relation to whole of year full-time equivalent (FTE). CAEPR operates as a flexible workplace, with many staff working hours that suit them and that are less than full time. The data sought by the University are provided at Table 1 in terms of both FTEs and people, and CAEPR's flexible arrangements are reflected in the differences between 'people' and 'FTEs' in all cases.

**Table 1. Gender and academic/non-academic balance of staff, 2001**

Gender	Number (FTEs)	Per cent	Number (people)	Per cent
Females	8.1	52	11	50
Males	7.5	48	11	50
Total	15.6	100	22	100
Classification	Number (FTEs)	Per cent	Number (people)	Per cent
Academic	9.8	63	13	63
Non-academic	5.8	37	9	37
Total	15.6	100	22	100

The ANU data excludes staff on secondments and on casual and consultancy appointments. If the FTEs of casual and visiting staff were included in Table 1 some of the ratios would change significantly.

CAEPR is strongly committed to the principles of gender equity and diversity in the workplace. In conformity with University requirements, a comprehensive report is provided here on CAEPR's 2001 progress and strategies in relation to the University Strategy. Reference is provided in brackets to the relevant sections of the University Strategy:

- Gender equity and diversity issues were discussed at some length at the CAEPR biannual planning meeting in September. A particular emphasis was placed on CAEPR's Indigenous Engagement Strategy in a formal session (University Strategy 3.8).
- Will Sanders was the Director's nominee to the University's Equity and Diversity Consultative Group, until the Consultative Group was disbanded in July (University Strategy 3.9).
- CAEPR is committed to include supervisory duties and achievements in equal opportunity as a selection criterion for academic and general staff positions (University Strategy 3.10).
- CAEPR staff with human resource duties include the Director, Deputy Director, and Centre Administrator. All have an understanding of Equal Opportunity principles and a commitment to the University's practices and have undertaken formal training courses. The Director's nominee to the University's Equity and Diversity Consultative Group provides regular briefings at staff meetings (University Strategy 3.11).
- CAEPR undertook regular staff performance assessments in 2001, but to date successful application of Equal Opportunity principles have not been included among noteworthy achievements in staff performance assessments (University Strategy 3.12).
- CAEPR incorporated Equal Opportunity principles in staff selection procedures for the appointments of Jelena Kovac and Michelle Cochrane (University Strategy 3.14).
- CAEPR's research planning and performance evaluation gives due recognition to pastoral care and student advisory services in workload distribution practices (University Strategy 3.15). However it should be noted that as a research-only centre, CAEPR staff do not have significant duties related to student supervision or pastoral care.

In relation to additional Strategies within the ANU, the following achievements in 2001 are noteworthy:

- Dr Maggie Brady joined CAEPR as a Fellow from February to undertake a major project wholly funded by the Commonwealth Department of Health and Aged Care (Office of Aboriginal and Torres Strait Islander Health) on alcohol misuse interventions and the prevention of alcohol misuse among Indigenous Australians (University Strategy 4.1).



- Dr Anne Daly, a senior academic at the University of Canberra held a half-time Fellowship at CAEPR during the first half of 2001 (University Strategy 4.12).
- It is likely that the use of vacant positions to provide short-term development opportunities to Dr Anne Daly and Dr Rosita Henry will increase their potential for promotional appointment at their home universities (University Strategy 4.14).

## **2.7 FUNDING**

CAEPR was initially funded specifically from resources made available under the auspices of the Aboriginal Employment Development Policy hence its name that highlights 'economic policy research'. In 1998, new agreements were negotiated for the continuation of CAEPR to 31 December 2003 with ANU, ATSIC, and DFACS. Funding agreements were signed with DFACS in July 1998 and with ATSIC in August 1998. The agreement between ATSIC and ANU determines the University's minimal operational support to the Centre. While the research objectives in the additional agreement with DFACS are largely complementary to CAEPR's original objectives, specified supplementary research topics ensure examination of income support and related social policy issues.

The basis on which CAEPR is funded is very complicated and a distinction can be made between core operational support and additional consultancy and contract income. Core operational support is derived from multi-year agreements. ANU's cash contribution in 2001 was \$356,000 and this was paid into a recurrent (R) ledger. Of this, about \$110,000 was research quantum generated by CAEPR and \$30,000 was a direct CAEPR allocation from its earnings. Approximately \$260,000 was earmarked for the salaries of the Director and two research staff as recommended in the Karmel Review in 1996. ATSIC's contribution in 2001 was \$692,000 paid into a dedicated special purpose (S) ledger. Finally, DFACS provided \$155,000 also paid into an S ledger.

As part of its agreement with ATSIC, ANU makes a significant non-cash contribution to the running costs of CAEPR with a minimum estimated market replacement value in 2001 of approximately \$114,000 through the provision of offices, library facilities, seminar facilities, installation of telephones, access to mainframe computers and grant administration support. While the 1998 agreement between ATSIC and ANU referred to a non-cash contribution of \$180,000 per annum (indexed), owing to administrative changes at ANU a proportion of this component is in fact paid in cash. Cash contributions from ANU that do not cover salaries (\$66,000 in 2001) contributed to the cost of communications, conferences, electricity and information technology support. The Centre's Rolling Triennial Budget submission for the period 2001-2003 anticipates that a greater proportion of the non-cash contribution would be made in cash, owing to an enhanced adoption of full and transparent costing of all service provision at ANU.

In accordance with University practice, CAEPR is able to receive additional funding from contract research and consultancies. Consultancies are undertaken only if they are compatible with CAEPR's research aims and are not unduly diverting of staff resources from negotiated research objectives. In addition, CAEPR is generally sympathetic to ATSIC requests for assistance from specialist staff for matters regarded as being of high priority by the Commission.

While CAEPR is a University Centre, it remains of insufficient size to sustain its own administrative support structure. Business services were maintained to CAEPR on a purchaser-provider basis from the joint business offices of RSPAS and Research School of Social Sciences (RSSS). Human resource management for both academic and general staff was undertaken by central Employment Services Branch, Human Resources Division.

Table 2 provides synoptic income and expenditure statement for the Centre for 2001 and for 2000 for comparative purposes. It should be noted that there is a difference between the amounts specified in contracts and the actual payments made in any calendar year, with long lead times between completion of consultancies and payment of invoices in some areas. At times there are also delays in the payment of annual allocations from core funding agencies.

**Table 2. CAEPR consolidated financial statements for calendar years 2000 and 2001**

<b>INCOME</b>	<b>2001<sup>a</sup></b>	<b>2000</b>
Core operational support		
ATSIC	\$691,797	\$584,894
ANU <sup>b</sup>	\$356,000	\$342,040
DFACS	\$155,012	\$154,973
Contract research	\$195,779	\$260,922
Sales-publications, materials	\$29,081	\$31,916
Other Commonwealth grants	\$96,680	\$96,412
Recoveries	\$37,276	\$31,916
Interest income	\$9,097	\$20,849
Other grants and miscellaneous funds	\$229,293	\$104,362
<b>TOTAL INCOME</b>	<b>\$1,800,015</b>	<b>\$1,628,321</b>

<b>EXPENDITURE</b>	<b>2001<sup>a</sup></b>	<b>2000</b>
Salaries and associated costs		
Academics	\$932,535	\$792,903
Research Assistants	\$147,655	\$102,887
Administrative	\$127,086	\$163,443
Consultants	\$41,837	\$27,299
Travel–research and conferences	\$78,626	\$125,254
Equipment–computer and other	\$15,502	\$60,007
Publications and associated costs	\$47,610	
Operating expenses	\$467,151	\$262,255
<b>TOTAL EXPENDITURE</b>	<b>\$1,858,002</b>	<b>\$1,534,448</b>
<b>OPERATING RESULT BEFORE ADJUSTMENT</b>	<b>(\$57,987)</b>	<b>\$93,873</b>
Add accumulated surplus (deficit) from beginning of year	\$340,306	\$246,926
Adjustments–net transfers	(\$106,219)	
<b>ACCUMULATED FUNDS AT YEAR END<sup>c</sup></b>	<b>\$176,100</b>	<b>\$340,799</b>

Notes: a. At 31 December 2001.

b. In addition, ANU provides in-kind support with a minimum stipulated value of \$180,000 in 1999. In 2000, \$57,000 was provided in cash as core operational support and in 2001 \$66,000 was provided in cash as core operational support. It is likely that in 2000 and 2001 ANU in-kind support exceeded the minimum requirement in the ATSIC/ANU Agreement.

c. Of these accumulated funds most are allocated in special project accounts and are committed.

## **2.8 STRATEGIC PLANNING**

CAEPR prepared comprehensive strategic statements for the reviews of the Centre in the 1991 and 1996, and annually plans a research program in close consultation with stakeholders. The first Strategic Plan for CAEPR as a University Centre covers the four-year period 2000–2003. The Strategic Plan complements CAEPR's annual research planning with stakeholders and intentionally dovetails with ANU's Strategic Plan 1995–2004 and with the University's Strategic Directions Implementation Plan 1999–2001, as required for a University Centre.

The Strategic Plan defines CAEPR's mission, vision and values, and sets out seven strategic goals or Key Result Areas (KRAs) for the Centre. It is available on the CAEPR website at: <http://www.anu.edu.au/caepr>

## **2.9 INDIGENOUS ENGAGEMENT STRATEGY**

Enhanced Indigenous engagement has been identified within CAEPR as a critical area requiring strategic development and implementation. The objective is to

'broaden Indigenous engagement with CAEPR's research and improve dissemination of research findings to Indigenous people'. By inclusion of this KRA in its Strategic Plan, CAEPR indicates its full endorsement of, and commitment to, promoting enhanced Indigenous engagement across a range of areas.

A preliminary series of broad, potential action strategies were identified at the August 1999 Strategic Planning Workshop. Specific action strategies from the Indigenous engagement KRA (KRA 3) include:

- promote strategic alliances and collaborations with key Indigenous organisations and researchers;
- actively target and attract key Indigenous researchers to CAEPR;
- establish a system of short-term secondments of Indigenous staff from ATSIC and other bodies to carry out negotiated projects;
- systematically visit ATSIC regional offices to provide formal and informal briefings on CAEPR research;
- negotiate with ATSIC to facilitate mechanisms to disseminate plain English and targeted research to Indigenous communities and organisations; and
- provide periodic summaries of research findings to key Indigenous stakeholders.

In addition, some of the action strategies from KRA 7 (postgraduate research training) relevant to strategies for enhancing Indigenous engagement with the Centre include:

- target outstanding Indigenous and non-Indigenous scholars with proven ability in policy research to enrol as doctoral students at CAEPR;
- utilise the Summer Research Scholarship mechanism to provide an opportunity for students to visit CAEPR for pre-doctoral studies;
- target the recipient of ANU's annual Indigenous Postgraduate scholarship to enrol at CAEPR and provide scholarship supplementation; and
- enhance relations with Indigenous Key Centres.

Indigenous visiting fellowships at CAEPR have historically provided an avenue through which its research could be more widely disseminated and an additional means by which Indigenous colleagues could participate in the Centre's research efforts. Given the success of these fellowships in the past, a decision was made to explore options to formalise them by establishing a fully funded CAEPR Indigenous Visiting Fellowship Program. In 2000, these plans came to fruition with the finalisation of a formal CAEPR/ATSIC Visiting Fellowship scheme. The first inter-agency placement commenced in June 2000 when Elaine Thacker joined CAEPR from ATSIC's Port Augusta Regional Office.

An enhanced degree of Indigenous engagement occurred in 2001. Some important examples include:

- Mark Champion joining CAEPR in April on an inter-agency placement from ATSIC until the end of 2001, collaborating with Diane Smith, Jerry Schwab,

and Jon Altman on issues associated with changes to the CDEP scheme and the implications for a number of urban CDEPs;

- Frances Peters-Little joining CAEPR in May as a researcher and to prepare a successful proposal to undertake a project on Indigenous higher education centres, with Jerry Schwab;
- Dale Sutherland joining CAEPR in May on an inter-agency placement from AIATSIS. Dale will be collaborating with Jerry Schwab on an education policy project 'Building Indigenous Learning Communities';
- continuing collaboration between Associate Professor Ian Anderson, Director of VKHRCDU, University of Melbourne and Jon Altman and John Taylor;
- continuing engagement by CAEPR staff of Indigenous research collaborators at Kuranda and Yuendumu on case studies being undertaken for the Indigenous children, families and households project;
- Jon Altman being engaged as an expert witness in the Northern Territory Supreme Court appeal by the Northern Land Council in relation to payroll tax;
- Jon Altman travelling to Maningrida in February and July to work with BAC and MAC;
- Maggie Brady undertaking fieldwork, visiting several Indigenous communities and alcohol rehabilitation centres for research on broadening the knowledge base of the types of services and interventions for alcohol misuse which Indigenous clients may need to access within a particular region. Maggie travelled with Graham Henderson to Ceduna and Yalata, South Australia to present a research report on 'Monitoring the long-term social and environmental effects of changes in alcohol availability in an Aboriginal community: A ten-year follow up study' by Joe Byrne, Maggie and Graham. Maggie gave presentations to General Practitioners and other health Workers in rural New South Wales, Victoria and South Australia in conjunction with Professor Ernest Hunter, disseminating national guidelines for managing Indigenous alcohol problems in primary care settings;
- David Martin running a workshop with staff of Central Queensland Land Council on the design of prescribed bodies corporate;
- Diane Smith completing several periods of fieldwork at the Mutitjulu community located within Uluru-Kata Tjuta National Park while undertaking a project on the possible introduction of a modified 'mutual obligation' CDEP scheme;
- Will Sanders spending two months in central Australia examining the feasibility of a corporate CDEP in the West Macdonnell region, while at the Centre for Appropriate Technology in Alice Springs;
- several CAEPR staff members travelled to Alice Springs in December to make presentations at the 'Relevant Responsive Remote CDEPs' workshop organised by ATSIC, and facilitated by Jon Altman; and
- the publication of CAEPR Research Monograph No. 20, the proceedings of the 'Indigenous Welfare Economy and CDEP Scheme' conference held last

November. The monograph, edited by Frances Morphy and Will Sanders, includes case studies which were the product of research collaborations between CAEPR staff and Indigenous people in Port Augusta, Warrnambool and the Maningrida region. The monograph also provides in written form the majority of the spoken contributions from the 'Community perspectives forum' at that conference—mostly case studies from the perspective of the people actually involved in particular CDEP projects.

### **3. RESEARCH**

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#### **3.1 RESEARCH PROGRAM**

Since 1991 CAEPR has developed an annual research plan which sets out to balance policy, academic and long-term strategic research priorities. CAEPR is conscious that a balance is required between long-term and short-term research. It is also imperative that the Centre's independence and adherence to academic excellence, its hallmark since establishment, is maintained.

The Advisory Committee endorsed the research plan for 2001 in December 2000. The projects that constitute the Centre's research outcomes are described below. The output of each project during 2001 in terms of conference or seminar presentations and publication or unpublished consultancy reports is identified after each project description. Outputs listed under each research topic are not necessarily the work of the nominated researcher. The details of the outputs are provided in Sections 4.1, 4.2, 5 and 6. The outputs are identified using the following classification system:

- CAEPR seminar presentations (S).
- External conference or seminar presentations and participation (E).
- Publications (P).
- Unpublished consultancy reports (U).

#### **AREA 1: ECONOMIC AND COMMUNITY DEVELOPMENT**

##### **Economic development and Australia's Aborigines**

Researcher: Robert Levitus

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This project identifies a number of large themes in the policy experience of encouraging the economic development of the Aboriginal population of Australia: outstations, the politics of identity, Indigenous organisations, and culturally appropriate development.

*Output in 2001:* Manuscript complete. Section 4.1 S6, S13; Section 5 P1, P12, P13, P35, P50.

##### **Land and sea as property**

Researcher: Tim Rowse

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Considered all CAEPR writings which have asked how Indigenous rights in land and sea might contribute to the improved socioeconomic status of Indigenous Australians.

*Output in 2001:* Chapter for manuscript. Section 5 P10.

### **Human capital**

Researcher: Tim Rowse

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One of the sustaining views of policy-makers in the last ten or more years has been that Indigenous Australians will be better able to move from welfare dependency to employment if they are enabled to participate in education and training. This project synthesised CAEPR studies relevant to an assessment of that view.

*Output in 2001:* Chapter for manuscript. Section 4.1 S7.

### **Building Indigenous learning communities**

Researchers: Jerry Schwab and Dale Sutherland

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This project involves exploratory research into the theoretical, practical and policy issues that need to be considered in efforts to more fully integrate schools into communities as a means to both economic and community development.

*Output in 2001:* Section 4.1 S17; Section 4.2 E40, E41, E42; Section 5 P63, P64, P65.

### **Banking project**

Researchers: Neil Westbury and Siobhan McDonnell

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This project analysed supply and demand factors in the delivery of banking and financial services to Indigenous Australians in rural and remote areas.

*Output in 2001:* Section 4.1 S4; Section 4.2 E30, E31; Section 5 P41, P42, P76.

### **Valuing culture**

Researcher: Diane Smith

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Provides a critical overview of the types of compensation referred to under different sections of the *Native Title Act 1993* and a preliminary anthropologically-informed framework for the conceptualisation and measurement of compensation in Australia.

*Output in 2001:* Section 4.2 E43, E44, E45; Section 5 P68.

### **Career aspirations of young Indigenous people**

Researcher: Bill Arthur

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The Indigenous Policy Unit of DFACS has negotiated with CAEPR to carry out research over 1999–2003 aimed at determining how the career aspirations of young Indigenous people in remote regions match the Department's income support programs for the unemployed.

*Output in 2001:* Section 5 P14.



### **Aboriginal enterprise development: Developing effective commercial enterprises across the cultural divide**

Researcher: David Martin

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Given known features of Aboriginal societies, such as the emphasis on social rather than material capital, the intense localism, and the strong stress on the importance of process in decision-making, can effective Aboriginal corporate structures be established which take account of the requirements of an increasingly global market place? This research builds on the work already undertaken and extends it to commercially orientated corporations.

*Output in 2001:* Section 4.1 S15; Section 4.2 E26, E27; Section 5 P5, P37, P38.

### **Economic utilisation of wildlife**

Researcher: Jon Altman

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Collaborative research with the ARC KCTWM at the NTU, to monitor the utilisation of wildlife in central Arnhem Land in collaboration with the BAC.

*Output in 2001:* Section 4.1 S5.

### **Indigenous arts industry**

Researchers: Jon Altman, Roger Jones and Frances Morphy

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Jon Altman and Roger Jones collaborated in analysing data provided by MAC on arts producers in the Maningrida region. This research set out to identify the major producers of carvings and sculptures for 1999–2001. This is preliminary research for an ARC Linkage Project between CAEPR, KCTWM, NTU and BAC titled ‘Timber harvest management for the Aboriginal arts industry: Socioeconomic, cultural and ecological determinants of sustainability in a remote community context’ that will begin in 2002.

Jon Altman and Frances Morphy co-curated, with Howard Morphy and Nigel Lendon, an Aboriginal art exhibition titled ‘Outside In: Research Engagements with Arnhem Land Art’, held at the Drill Hall Gallery, ANU, August–September.

*Output in 2001:* Section 5 P6, P43.

### **Impact of major resource development projects**

Researcher: Jon Altman

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An ARC Linkage Project proposal was submitted with Rio Tinto and CEDA as industry partners. The project was approved in October. Jon Altman and John Taylor also cooperated with the Community Relations Area of Rio Tinto on researching population issues.

*Output in 2001:* Section 4.2 E3, E6, E8, E9, E50; Section 5 P11.

### **Impacts of the CDEP scheme on Indigenous crime rates**

Researcher: Boyd Hunter

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The New South Wales Bureau of Crime Statistics Research (NSW BCSR) asked CAEPR to explore the relationship between participation in the CDEP scheme by Indigenous communities and crime by combining 1996 Census data and BCSR postcode data on crime and arrest for the period 1997–99.

*Output in 2001:* Section 4.2 E23; Section 5 P26, P27; Section 6 U5.

### **The costs of Indigenous unemployment**

Researchers: Boyd Hunter and John Taylor

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Quantified the costs of Indigenous unemployment in a chapter for an Academy of Social Sciences of Australia book *The Costs of Unemployment*.

*Output in 2001:* Section 4.1 S2; Section 5 P25, P33, P34, P74.

### **Discouraged Indigenous workers and employment**

Researcher: Boyd Hunter

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Collaborative research with Matthew Gray, Australian Institute of Family Studies (AIFS), and Alex Heath of the Reserve Bank of Australia to describe the extent to which discouraged workers move in and out of the Australian labour force.

*Output in 2001:* Section 4.2 E22; Section 5 P29.

## **AREA 2: GOVERNANCE**

### **Jurisdictional devolution as a service delivery model for governance: Implications of an American initiative for Australia**

Researcher: Diane Smith

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Examines the governance and service delivery implications of the mechanism of jurisdictional devolution, focusing on the welfare program area. In 1996, federally recognised Indian tribes or consortia of such tribes, were given authority to apply for block federal funding to operate, under their jurisdiction, their own welfare programs and service delivery known as TANF (Temporary Assistance to Needy Families). The project will research and review the TANF initiative and consider the implications for Australia of jurisdictional devolution. The Mutitjulu work has been an effective case study in devolution.

*Output in 2001:* Results to be published in 2002.

### **Approaching autonomy: Some conceptual issues**

Researcher: Bill Arthur

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An analytical approach to regional autonomy which embraces the political and economic aspects of autonomy viewed from the perspective of the relevant interested parties.

*Output in 2001:* Section 4.1 S12; Section 5 P15, P16.

### **Torres Strait autonomy and political change**

Researchers: Bill Arthur and Will Sanders

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Ongoing research into the particular governance arrangements of Torres Strait and Torres Strait Islanders and their relevance for Indigenous affairs governance more generally.

*Output in 2001:* Section 5 P60, P62.

### **CDEP in the West Macdonnell region of Central Australia**

Researcher: Will Sanders

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Examined the existing structure of CDEPs in the region and discussed possibilities for administrative centralisation while maintaining local operational autonomy.

*Output in 2001:* Section 4.1 S22; Section 4.2 E12, E36, E39; Section 5 P57, P58, P59; Section 6 U7.

### **Towards an Indigenous order of Australian governance**

Researcher: Will Sanders

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Examined existing Indigenous sector of community service organisations Australia-wide and argued for its reconceptualisation as an Indigenous order of Australian governance.

*Output in 2001:* Section 4.2 E35, E38; Section 5 P54, P61.

## **AREA 3: WELFARE REFORM**

### **Indigenous welfare reform**

Researchers: Jon Altman, Bill Arthur, Boyd Hunter, David Martin and Tim Rowse

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Jon Altman convened the inaugural 'Welfare "Poison" or Welfare Autonomy: Rethinking Indigenous Social Policy Forum' at the Competing Visions National Social Policy Conference, in July. Papers were presented to the Competing Visions conference by several CAEPR staff.

Jon Altman acted as guest editor for a special issue of the *Australian Journal of Labour Economics* on 'Indigenous Social Policy and the Labour Market', featuring articles by Hunter and Taylor, Gray and Thacker, Altman, Smith and Daly, and Hunter and Gray.

The proceedings of 'The Indigenous Welfare Economy and the CDEP Scheme' conference held in 2000 were published as CAEPR Research Monograph No. 20.

*Output in 2001:* Section 4.2 E5, E7, E13, E14, E20, E28, E34; Section 5 P3, P4, P7, P8, P21, P36, P40, P45, P48.

### **The five pillars of welfare reform: Indigenous welfare policy and practice after the McClure Report**

Researcher: Diane Smith

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Examines the Federal government's policy and service delivery responses to the McClure Report, in the context of current debate about Indigenous welfare dependence, and economic and community development.

*Output in 2001:* Section 4.1 S18, S28; Section 4.2 E46, E47, E48; Section 5 P69; Section 6 U8.

### **Welfare dependency and the 'real' economy**

Researcher: David Martin

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Examines whether the strong policy focus on moving people from welfare dependency into 'real' jobs is a realistic policy goal, for the 30 per cent or so of Indigenous people who live in remote Australia.

*Output in 2001:* Section 5 P39.

### **Indigenous children and their families and households: The effectiveness of DFACS income support policy and related payments**

Researchers: Diane Smith, Rosita Henry, Anne Daly and Yasmine Musharbash

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The third year of a multi-disciplinary five-year research project. The project will develop a benchmark quantitative analysis and an evaluation of the wider national policy context. Longitudinal field work is being carried out in Yuendumu and Kuranda.

*Output in 2001:* Section 4.1 S3, S10; Section 5 P23, P46, P47, P66, P67, P70.

### **Welfare reform for Indigenous people: A comparative assessment of international trends in Canada and the USA**

Researchers: Diane Smith and Anne Daly

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This project will review data about the participation of First Nations peoples in Canada and American Indian and African American peoples in the USA in their countries' welfare systems. Statistical analysis is underway.

*Output in 2001:* Results to be published in 2002.

### **Is welfare dependency 'welfare poison'?**

Researcher: David Martin

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This project examined proposals by Noel Pearson for the reform of the welfare system to provide a critical examination of Pearson's proposals in the light of well-known principles of Aboriginal social, political and economic life.

*Output in 2001:* Section 5 P39.

### **Indigenous poverty and employment policy**

Researcher: Boyd Hunter

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Continued work started in 1999 on a project funded in part by the Ronald Henderson Research Foundation.

*Output in 2001:* Section 5 P2, P24, P28, P30.

### **Social participation and the labour market**

Researcher: Tim Rowse

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Considered CAEPR writings which have dealt, implicitly or explicitly, with the notion of social participation.

*Output in 2001:* Section 4.1 S14; Section 5 P51, P52.

## **AREA 4: POPULATION AND POLICY**

### **Indigenous peoples and population mobility in Australasia and North America**

Researcher: John Taylor

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This book, with contributions from leading population researchers in Australia, New Zealand and North America, is being edited in collaboration with Martin Bell, University of Queensland. It is in the final stages, and the manuscript should be with Routledge by March 2002.

### **Victorian Aboriginal population historical database**

Researcher: John Taylor

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Participation in a consortium led by VKHRCDU, University of Melbourne, to develop an ARC Linkage project application for the purposes of constructing an historic database of the Victorian Aboriginal population. This group includes representatives from the Department of History and the Australia Science and Technology Heritage Centre at the University of Melbourne, and the Victorian Museum. The application was successful.

### **Population growth in central Australia**

Researcher: John Taylor

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Published the results of a study that aimed to develop a methodology for projecting the population of communities in central Australia, undertaken for Environment Australia in close collaboration with the Mutitjulu community, Uluru-Kata Tjuta National Park.

*Output in 2001:* Section 4.1 S19; Section 5 P71.

### **Demographic challenges to CDEP**

Researchers: John Taylor and Boyd Hunter

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Examined the implications of future growth in the Indigenous working-age population for the planned expansion of CDEP in light of revised estimates of participant places.

Output in 2001: Section P75.

### **Census 2001 and the Indigenous Social Survey**

Researchers: David Martin, Frances Morphy, Will Sanders and John Taylor

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Held discussions with the Australian Bureau of Statistics (ABS) on the implementation of the 2001 Census count. Discussions with ABS established clearance and official status for three CAEPR researchers as census observers in Yirrkala homelands, Aurukun and Alice Springs town camps. Reports and seminar were given to ABS over November–December 2001.

*Output in 2001:* Section 4.2 E37; Section 6 U6.

## **AREA 5: EQUALITY, DIFFERENCE AND DIVERSITY**

### **Housing tenure and Indigenous Australians: An examination of the 1996 Census**

Researchers: Will Sanders and John Taylor

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This work is continuing, and will now merge with 2001 Census analysis.

### **Health expenditure and Indigenous Australians**

Researchers: Boyd Hunter and John Taylor

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This research was undertaken as a consultancy for Australian Institute of Health and Welfare (AIHW) throughout 2000 and has been deferred owing to unforeseen delays in delivery of statistical information. The project is in collaboration with Matthew Gray, AIFS, and aims to replicate and update important 1998 analyses of the relationship between income and health expenditure for Indigenous and other Australians.

*Output in 2001:* Section 4.2 E11, E24, E25; Section 6 U4.

### **The validity of poverty measures for Indigenous Australians**

Researcher: Boyd Hunter

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Collaborative research with Steven Kennedy, Research School of Social Sciences, ANU/ABS, and Daniel Smith, ABS, which used 1995 National Health Survey data to assess the validity of standard poverty measures for Indigenous and other Australians.

*Output in 2001:* Section 4.2 E19, E21; Section 5 P9, P31.

### **Alcohol misuse prevention and interventions**

Researcher: Maggie Brady

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Research funded by the Department of Health and Aged Care (Office of Aboriginal and Torres Strait Islander Health) on broadening the knowledge base of the types of services and interventions for alcohol misuse which Indigenous clients may need to access within a particular region.

*Output in 2001:* Section 4.1 S8; Section 4.2 E15, E16, E17; Section 5 P17.

## **3.2 ADDITIONAL RESEARCH**

### **ATSIC employment strategy workshop**

Researchers: Jon Altman, Bill Arthur, Mark Champion, Boyd Hunter, David Martin, Jerry Schwab, Diane Smith, Dale Sutherland and John Taylor

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CAEPR staff provided input to ATSIC for the development of its Indigenous Employment Policy.

*Output in 2001:* CAEPR staff convened and participated in workshop with ATSIC.

### **Australia Deliberates**

Researchers: Jon Altman and Siobhan McDonnell

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Deliberative poll on the question 'Reconciliation: Where from Here?' held 16–18 February, Old Parliament House, including 350 'representative Australians' and

approximately 55 Indigenous Australians. Siobhan McDonnell provided administrative assistance. Jon Altman was a member of the Advisory Group. CAEPR, together with Issues Deliberation Australia (IDA), held the Canberra launch of the film 'Without Prejudice', a documentary about reconciliation at the Manning Clarke Centre, ANU, on 18 September (organised by Siobhan McDonnell).

*Output in 2001:* Section 4.2 E2.

### **CDEP issues**

Researcher: Mark Champion

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Research on issues associated with changes to the CDEP scheme and the implications for a number of urban CDEPs undertaken in collaboration with Jon Altman, Jerry Schwab, and Diane Smith. Mark Champion undertook fieldwork in Sydney in September.

*Output in 2001:* Section 4.1 S21, S28; Section 4.2 E18; Section 5 P20.

### **The Howard government and Indigenous affairs**

Researcher: Will Sanders

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This research focused on attempting to explain why the Howard government has had almost continually strained relations with Indigenous Australians.

*Output in 2001:* Section 4.1 S11.

### **Implications of developments in the telecommunications industry for remote and regional Indigenous communities**

Researcher: Anne Daly

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This research examined technological and regulatory changes in the telecommunications industry and the implications for Indigenous people in remote and regional Australia.

*Output in 2001:* Section 4.1 S16; Section 5 P19.

### **Indigenous atlas of Australia**

Researcher: Bill Arthur

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This project will analyse the national distribution of a comprehensive range of phenomena relating to Indigenous people, from earliest known occupation to the present. Future outcomes include individual research papers, a web-based application at 'MacquarieNet', and an atlas published by Macquarie Library Pty Ltd.



### **3.3 CONSULTANCY RESEARCH**

#### **Consumer and competition issues affecting Indigenous people in remote and regional Australia**

Researchers: Jon Altman, David Martin, Siobhan McDonnell and Sally Ward

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This research was commissioned by the ACCC. The CAEPR Steering Committee for the research consisted of Jon Altman, Boyd Hunter, and John Taylor. Jon Altman undertook fieldwork in Maningrida on issues related to the operation of stores, David Martin and Siobhan McDonnell undertook fieldwork in central Australia, and Sally Ward prepared a literature review.

*Output in 2001:* Section 4.1 S20, S27; Section 6 U2.

#### **Feral and exotic animal management strategy for Kakadu National Park**

Researcher: Jon Altman

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Jon Altman is part of consultancy team assembled by the NTU-based ARC KCTWM to undertake this consultancy, sponsored by Parks Australia North (Environment Australia). His role is to provide an overview of the place of feral animals in the subsistence and cash economy in Kakadu National Park.

#### **Indigenous disadvantage in the Northern Territory**

Researcher: Jon Altman

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Consultancy as expert witness in the Northern Territory Supreme Court appeal by the Northern Land Council in relation to payroll tax.

*Output in 2001:* Section 6 U1.

#### **Programs for communities living with alcohol**

Researcher: Maggie Brady

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This work, undertaken for the Australian Agency for International Development (AUSAID), provided input to the South African Capacity Building Program as technical support to the University of the Western Cape, Cape Town, in July. A short course was convened at the University Winter School in the Public Health Program on 'Alcohol Problems: Developing multi-faceted programs for communities living with alcohol', and a submission provided to the Department of Economic Affairs, Agriculture and Tourism, Western Cape, on the draft liquor policy for the Western Cape Province.

*Output in 2001:* Section 5 P18.

### Rio Tinto work

Researcher: John Taylor

Research undertaken for Rio Tinto in collaboration with Martin Bell, University of Queensland, on Indigenous population projections and the development of appropriate indicators to monitor agreement implementation and socioeconomic impacts.

*Output in 2001:* Section 4.2 E51, E52, E53; Section 5 P73; Section 6 U9.

**Table 3. CAEPR research outputs linked to research program, 2001**

Program	CAEPR presentation (S)	External presentation (E)	Publication (P)	Un-published report (U)	Total (no.)	Total (%)
Economic and community development	8	18	27	1	54	41
Governance	2	5	9	1	17	11
Welfare reform	5	10	23	1	39	25
Population and policy	1	1	2	1	5	3
Equality, difference and diversity	1	8	3	1	13	9
Additional research	4	2	2	0	8	5
Consultancy research	2	3	2	3	10	6
<b>Total</b>	<b>23</b>	<b>47</b>	<b>68</b>	<b>8</b>	<b>146</b>	<b>100</b>

## **4. OTHER RESEARCH ACTIVITIES**

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### **4.1 CAEPR CONFERENCES, WORKSHOPS AND SEMINARS**

CAEPR conducts regular public seminars given by Centre staff and visitors and organises in-house and public workshops.

These activities are designed to facilitate wide dissemination of research findings and critical assessment of economic policy research, engender discussion with a range of audiences, assist in raising the general profile of economic and social policy debate, and enable a significant input to policy planning and development.

#### **CAEPR RECONCILIATION WORKSHOP**

The CAEPR Reconciliation Workshop, convened by Siobhan McDonnell and Tim Rowse, was held at CAEPR on 21 May. At the workshop staff from CAEPR and AIATSIS discussed recent reports of the Council for Aboriginal Reconciliation and the Social Justice Commissioner. These reports set out the medium to long-term perspective required to give substance to 'reconciliation', envisage a role for systematic data collection and empirical evaluation of policy, and strongly imply a role for research in improving governmental accountability. The purpose of the workshop was to explore the relevance of this perspective to CAEPR's work.

#### **ATSIC INDIGENOUS EMPLOYMENT STRATEGY WORKSHOP**

This workshop, convened by Jon Altman and Ben Johnson, ATSIC, was held at CAEPR on 5 June. At the December 2000 ATSIC Board of Commissioners Meeting it was resolved that an employment policy framework be developed. The workshop provided an opportunity for ATSIC and CAEPR staff to discuss the development of a rights and capacity-building framework, which advocates a sectoral-based approach to advancing employment growth. The workshop also planned how to maximise CAEPR's contribution to the development of an Indigenous Employment Policy and representation at a proposed National Workshop held in Rockhampton in August.

#### **ECONOMIC AND INDIGENOUS HEALTH WORKSHOP**

The Economic and Indigenous Health Workshop, convened by VKHRCDU in conjunction with CAEPR, was held at the University of Melbourne on 29-30 November 2001. The workshop is the result of long-term collaboration between VKHRCDU and CAEPR.

#### **CAEPR SEMINAR PROGRAM**

In 2001 the CAEPR seminar series continued to provide an opportunity for work-in-progress to undergo peer evaluation and to make research results immediately available to policy makers before publication. Participants came from a wide range of institutions including ATSIC, Department of Prime Minister and Cabinet; Department of Education, Training and Youth Affairs (DETYA), DEWRSB, DFACS,

Office of Aboriginal and Torres Strait Islander Health Department of Health and Aged Care, Commonwealth Grants Commission, AIATSIS, the Parliamentary Library; ABS, Environment Australia, and AUSAID. Researchers from other universities also attended, including staff from the University of Queensland, University of Wollongong, James Cook University, University of Canberra, University of Reunion, and from various parts of the ANU especially the School of Archaeology and Anthropology, Faculty of Law, Centre for Resource and Environmental Studies, CCR, RSSH, RSPAS, and the National Centre for Epidemiology and Population Health.

The seminars, generally given by CAEPR staff unless otherwise specified, were as follows.

### **February**

'Resurrecting (subaltern) bodies: Transdisciplinary border crossings and locating muted voices in diversity management' by Dr Debashish Munshi (University of Waikato, New Zealand, and Visiting Fellow, CAEPR) **(S1)**

'Indigenous data from the ABS Labour Force Survey: What do they tell us?' by John Taylor and Boyd Hunter **(S2)**

'Indigenous families and the welfare system: The Kuranda community case study, year 2' Anne Daly (School of Management, University of Canberra, and Fellow, CAEPR) and Rosita Henry (Visiting Fellow, CAEPR) **(S3)**

### **March**

'Giving credit where it is due: Delivery of financial services to Indigenous people in regional and remote Australia' by Siobhan McDonnell and Mr Neil Westbury (General Manager, Reconciliation Australia Limited) **(S4)**

'Local experts and expert systems: Land management in North-West Australia' by Dr Thomas Widlok (Max Planck Institute for Social Anthropology, and Visiting Fellow, School of Archaeology and Anthropology, ANU) **(S5)**

'Self-determination, difference, and the policy recognition of individualised Aboriginality' by Robert Levitus **(S6)**

'Gender and family as themes in the CAEPR corpus' by Tim Rowse **(S7)**

### **April**

'Managing alcohol rehabilitation centres: Underlying issues and proposed research' by Maggie Brady **(S8)**

'Gender, society and Indigenous policy development' by Dr Richard Davis (Research Fellow, Australian Institute of Aboriginal and Torres Strait Islander Studies, and Visiting Fellow, CAEPR) **(S9)**

‘Indigenous families and the welfare system: The Yuendumu community case study, year 2’ by Yasmine Musharbash (Research Scholar, School of Archaeology and Anthropology, ANU) **(S10)**

### **May**

‘Going backwards, looking forward: The Howard government and Indigenous affairs’ by Will Sanders **(S11)**

‘Approaching autonomy: Conceptual issues and Torres Strait’ by Bill Arthur **(S12)**

### **August**

‘National Competition Policy, Community Service Obligations and Indigenous economic development in remote regions’ by Professor John Quiggan (Department of Economics, ANU)

Facilitator: Jon Altman **(S13)**

‘The public confession of a private intention: CDEP and race relations in Western NSW’ by Dr Julie Finlayson (Anthropos Consulting)

Facilitator: Mr Mamum Rashid (Senatore Brennan Rashid) **(S14)**

‘Native Title Corporations: Evolving forms of contemporary Indigenous decision making bodies’ by Dr James Weiner (Anthropology, RSPAS, ANU)

Facilitator: Dr Tim Rowse (History Program, RSSS, ANU) **(S15)**

‘Implications for remote Indigenous communities of developments in the Australian telecommunications industry’ by Anne Daly (School of Management, University of Canberra and Visiting Fellow, CAEPR)

Facilitator: Boyd Hunter **(S16)**

### **September**

‘Building Indigenous “learning communities”: Practical and policy issues’ by Dale Sutherland and Jerry Schwab

Facilitator: Diane Smith **(S17)**

‘Community Participation Agreements: An antidote for welfare poison? Some early lessons and old issues arising from community research’ by Diane Smith

Facilitator: John Taylor **(S18)**

### **October**

‘Indigenous population projection in remote regions: Methods, outcomes and implications’ by John Taylor

Discussant: Dr Barney Foran (CSIRO Resource Futures) **(S19)**

‘The frontier economy: Does the *Trade Practices Act* bite the dust in remote Indigenous Australia?’ by David Martin

Facilitator: Mr Petras Kruzas (Assistant Director, GST & Business & Consumer Information Unit, ACCC) **(S20)**

‘A metropolitan CDEP as an Indigenous Employment Centre—an early assessment’ by Mark Champion

Facilitator: Jon Altman **(S21)**

‘Thoughts from Alice on CDEP: I wonder if size matters?’ by Will Sanders

Facilitator: Jon Altman **(S22)**

‘The Hindmarsh Island Federal Court Decision: Implications for anthropological and legal practice’ by Panel Discussion Speakers Mr Tony Connolly (Faculty of Law, ANU), Dr Gary Edmond (Law Program, RSSS), Professor Francesca Merlan (Archaeology & Anthropology, ANU), Dr Jeremy Beckett (Emeritus Associate Professor of Anthropology, Sydney University) and Dr Mary Edmunds (Member, National Native Title Tribunal)

Facilitator: David Martin **(S23)**

### **November**

‘Co-option, Social Policy and Welfare Reform: Key Issues for Indigenous Australians’ by Dr Pamela Kinnear (The Australia Institute)

Facilitator: Jon Altman. **(S24)**

### **IN-HOUSE SEMINAR PROGRAM**

In response to the need for CAEPR staff to engage other members of staff in discussion on current work, several informal, in-house seminars were organised. For each seminar selected colleagues were invited from outside CAEPR.

### **May**

‘Remote regional development: Research possibilities’ by Jon Altman **(S27)**

‘Work in progress: Recent fieldwork at Mutitjulu, Northern Territory’ by Diane Smith **(S28)**

### **July**

‘The *Trade Practices Act* and the Australian Competition and Consumer Commission (ACCC)’ by Alex Bruce, ACCC and ANU Law School **(S29)**

### **August**

‘New Indigenous specific Welfare Reform initiatives’ by Mark Champion **(S30)**

### **October**

‘The implications of *The Culture Cult* informed policy for Indigenous Australians, or, Reflections on Primitive Romanticism vs Romanticised Modernity’ by Jon Altman **(S31)**

## 4.2 EXTERNAL CONFERENCES, WORKSHOPS, SEMINARS, AND LECTURES

### Jon Altman

‘CAEPR research in Arnhem Land’, presentation to Arnhem Land Djamu (meeting), Old Canberra House, ANU, February. **(E1)**

Guest panelist for session on ‘Reconciliation: Strategies for the future’, Australia Deliberates deliberative poll, Old Parliament House, Canberra, February. **(E2)**

‘Indigenous community organisations and miners: Partnering sustainable regional development’, Paper presented to the Rio Tinto Aboriginal and Community Relations Conference, Argyle Diamond Mine, East Kimberley, April–May. **(E3)**

‘Data issues for regional agreements, Presentation at workshop organised by Rio Tinto Aboriginal and Community Relations Department, Rio Tinto, Melbourne, May. **(E4)**

Convened, introduced and chaired the inaugural Indigenous Forum ‘Welfare “Poison or Welfare Autonomy: Rethinking Indigenous Social Policy Forum’ with speakers Pat Turner (Centrelink), Senator Aden Ridgeway (Australian Democrats), Darren Godwell (Lumbu Indigenous Community Foundation) and Eleanor Hogan on behalf of Dr Bill Jonas (Aboriginal and Torres Strait Islander Social Justice Commissioner). The Forum was part of the Competing Visions National Social Policy Conference, organised by SPRC, UNSW, in July. **(E5)**

‘Development dilemmas for Indigenous Australians in remote regions: An exploration of sustainable options in a hybrid economy for the 21st Century’ special seminar presented at Northern Territory University, Darwin, July. **(E6)**

‘Indigenous hunter-gatherers in the 21st Century: Beyond the limits of universalism in Australian social policy?’, Paper presented at the Competing Visions National Social Policy Conference, SPRC, UNSW, July. **(E7)**

‘Development dilemmas on Aboriginal land: An exploration of sustainable options for the 21st century’, Paper presented at ‘The Power of Knowledge and the Resonance of Tradition—Indigenous Studies’ conference convened by AIATSIS, Canberra, September. **(E8)**

‘The economic implications of culture cult informed policy for Indigenous Australians, or, Reflections on primitive romanticism v romanticised modernism’, paper presented at session on *The Culture Cult* by Roger Sandall, Australian Anthropological Society Conference, La Trobe University, Melbourne, September. **(E9)**

Panel discussant on Peter Sutton’s ‘The Politics of Suffering’ and presented a paper ‘Whither (or Wither) Aboriginalist anthropology’, School of Archaeology and Anthropology, ANU, Canberra, September. **(E10)**

'The establishment of a corpus on Indigenous economic policy research: Lessons for Indigenous health research', Paper presented at the 'Economics and Indigenous Australians' Health' Workshop, University of Melbourne, November. **(E11)**

Facilitated 'Relevant Responsive Remote CDEPs' workshop, and presented paper entitled 'Some CDEP issues for policy considerations', ATSIC, Alice Springs December. **(E12)**

### **Bill Arthur**

'Welfare dependency, welfare autonomy?', Paper presented at the Competing Visions National Social Policy Conference, SPRC, UNSW, July. **(E13)**

'Environmental determinism: A wet approach', Paper presented at the Australian Anthropological Society Conference, La Trobe University, Melbourne, September. **(E14)**

### **Maggie Brady**

'Implementation of the National recommendations for the clinical management of alcohol-related problems in Indigenous primary care settings' co-authored with Ernest Hunter, Paper presented at 'Systems, Settings, People: Meeting Workforce Development Challenges' National Centre for Education and Training in Addictions (NCETA) Symposium, Adelaide, May. **(E15)**

Conducted Workshops for Divisions of General Practice on National Recommendations for the clinical management alcohol-related problems in Indigenous primary care Adelaide, Broken Hill, Ceduna, Maitland, Mildura, Murray Bridge, Nowra, Port Augusta, Salisbury, Shepparton, and Wagga Wagga (with Professor Ernest Hunter). **(E16)**

'Going the distance', Presentation to 'Alcohol and Other Drugs' conference, NSW Central West Division of General Practice, Orange, November. **(E17)**

### **Mark Champion**

'Maximising linkages: ATSIC, other agencies, other organisations', Presentation to 'Relevant Responsive Remote CDEPs' workshop, ATSIC, Alice Springs, December. **(E18)**

### **Boyd Hunter**

'Sensitivity of Income Distribution and Poverty Measures for Indigenous and Non-Indigenous Australians', three seminar presentations to ABS Methodological Division, Senior Managers and The Statistician, and Household and Income Section, April, May and June (with Steven Kennedy, RSSS, ANU/ABS and Daniel Smith, ABS). **(E19)**

'Indigenous poverty', Paper presented at the Competing Visions National Social Policy Conference, SPRC, UNSW, July. **(E20)**



'Sensitivity of Australian income distributions to choice of equivalence scale: Exploring some parameters of Indigenous incomes', co-authored with Steven Kennedy (RSSS, ANU/ABS) and Daniel Smith (ABS), Paper presented at the Competing Visions National Social Policy Conference, SPRC, UNSW, July. **(E21)**

'Ongoing discouraged worker project using SEUP data' co-authored with Matthew Gray (AIFS) and Alex Heath (Reserve Bank of Australia), Paper presented by Alex Heath at the Fourth Annual Labour Econometrics Workshop, UNSW, August. **(E22)**

Discussant for paper by Bruce Chapman (Centre for Economic Policy Research (CEPR), ANU), Marilyn Chilvers (NSW BCSR), Cezary Kapuscinski (CEPR), Sandra Rousel (CEPR) and Don Weatherburn (NSW BCSR) entitled 'Education, unemployment and crime: Social disadvantage, long term unemployment and property crime in NSW' at the Australian Labour Market workshop, University of Canberra, November. **(E23)**

### **Boyd Hunter and John Taylor**

'Income and health status among Indigenous Australians', Presentation to the 2nd Expenditure Report Steering Committee, Office of Aboriginal and Torres Strait Islander Health, Canberra, July. **(E24)**

'Health expenditure and income among Indigenous and other Australians', Paper co-authored with Matthew Gray (AIFS) presented at the Economics and Indigenous Health Workshop, University of Melbourne, November. **(E25)**

### **David Martin**

Delivered invited lecture on native title, Anthropology Department, University of Adelaide, February. **(E26)**

Provided commentary on discussion paper by Paul Burke, Delivered at workshop on Compensation for Native Title, AIATSIS, April. **(E27)**

'Reforming the welfare system in remote Aboriginal communities: An assessment of Noel Pearson's proposals', Paper presented at the Competing Visions National Social Policy Conference, SPRC, UNSW, July. **(E28)**

Panel discussant on Peter Sutton's 'The Politics of Suffering', School of Archaeology and Anthropology, ANU, Canberra, September. **(E29)**

### **Siobhan McDonnell**

'Current developments in the delivery of micro-credit to Australian Indigenous communities', Seminar presented at micro-credit conference organised by Results International, Canberra, March. **(E30)**

'Giving credit where it's due: The delivery of banking and financial services to Indigenous Australians in rural and remote areas', Seminar presented to the Commonwealth Banking Ombudsman's Office, Melbourne, May. **(E31)**

'Boxed-In: A Feminist analysis of the secret sacred evidence presented in the Hindmarsh Bridge Litigation', Seminar presented in the 'Gender, Sexuality and Culture' seminar series, Department of Women's Studies, ANU, September. **(E32)**

### **Tim Rowse**

'The Treaty debate 1979–83: Any lessons for now?', Paper presented in the 'Limits and Possibilities of a Treaty Process in Australia' seminar series, AIATSIS, Canberra, May. **(E33)**

'Representing the two cultures of Indigenous poverty: An intellectual history', Paper presented at the Competing Visions National Social Policy Conference, SPRC, UNSW, July. **(E34)**

### **Will Sanders**

'Resourcing Indigenous development and self-determination', Seminar presented to the ATSIC National Policy Office, May. **(E35)**

'The West Macdonnell CDEP feasibility study: Research plans', Seminar presented at the Centre for Appropriate Technology, Alice Springs, June. **(E36)**

'Thoughts from Alice on CDEP and the Census', Seminar presented at the Centre for Appropriate Technology, Alice Springs, August. **(E37)**

'Towards an Indigenous order of Australian government', Paper presented to 'Rethinking Indigenous Self-Determination' conference organised by the Centre for Democracy, University of Queensland, Brisbane, September. **(E38)**

'Remote CDEPs: Past, present and future', Presentation to 'Relevant Responsive Remote CDEPs' workshop, ATSIC, Alice Springs, December. **(E39)**

### **Jerry Schwab**

'VET-in-school for Indigenous students: Success through "cultural fit"', Paper presented at 'Research to Reality: Putting VET Research to Work' conference, Australian Vocational Education and Training Research Association, Adelaide, March. **(E40)**

'Successful' Indigenous students: Some findings from the research and reflections on the DETYA Research Fellowship', Presentation to DETYA Secretary and the Corporate Leadership Group, Canberra, March. **(E41)**

'VET-in-School for Indigenous students: Two case studies of success through "cultural fit"', Seminar presented to DETYA staff, Canberra, March. **(E42)**

### **Diane Smith**

Presented briefing on the statutory framework for compensation and negotiation practice and outcomes to Australian Taxation Office, Brisbane, March. **(E43)**

'Recent developments in law and negotiation practice in native title compensation', Paper presented at 'Recent Developments in Native Title Law and Practice', workshop convened by Professor Garth Nettheim, Faculty of Law, Continuing Legal Education Unit, UNSW, Sydney, June. **(E44)**

'Valuing native title—the conceptualisation and negotiation of compensation under the *Native Title Act* 1993', Paper presented at the 'Native Title Representative Bodies Legal Workshop' convened by AIATSIS and Native Title Representative Bodies Lawyers Network, Townsville, August. **(E45)**

'Community participation agreements: Early policy and program lessons', Presentation to DFACS, Canberra, December. **(E46)**

'Alternative models: Structure, funding, delivery, and approaches', Presentation to 'Relevant Responsive Remote CDEPs' workshop, ATSIC, Alice Springs, December. **(E47)**

'Governance', Presentation to 'Relevant Responsive Remote CDEPs' workshop, ATSIC, Alice Springs, December. **(E48)**

### **John Taylor**

'The modernising of the Indigenous Australian moral economy: Sharing, accumulation and household composition', Seminar given with Dr Nicholas Peterson, School of Archaeology and Anthropology, the Faculties, ANU, in joint seminar with Anthropology RSPAS, April. **(E49)**

'Implementing regional agreements: Issues for regional planning', Paper presented to the Rio Tinto Aboriginal and Community Relations Conference, Argyle Diamond Mine, East Kimberley, April–May. **(E50)**

'Data issues for regional agreements', Presentation at workshop organised by Rio Tinto Aboriginal and Community Relations Department, Rio Tinto, Melbourne, May. **(E51)**

'Aboriginal population projections in Rio Tinto mine hinterlands, 1996–2016', Presentation with Martin Bell to Rio Tinto Aboriginal and Community Relations, Melbourne, July. **(E52)**

'Options for adjusting Cape York Indigenous population estimates', Presentation with Martin Bell to the Office of Economic and Statistical Research, Queensland Treasury, Brisbane, October. **(E53)**

### **CONFERENCES AND WORKSHOPS ATTENDED**

Bill Arthur attended the 'Electronic Cultural Atlas Initiative' conference, Sydney University, June.

Bill Arthur attended the '11th Torres Strait Islander National Seminar/Workshop', Canberra, October.

Bill Arthur, Roger Jones and Will Sanders attended the 'ATSIC Community Housing Infrastructure Needs Survey (CHINS)' workshop, University House, ANU, October.

Mark Champion and Will Sanders were invited participants at the 'Racism and Civil Society: A National Summit on Racism' conference organised by Human Rights and Equal Opportunity Commission, Canberra, May.

David Martin participated in a native title workshop on presenting expert evidence, Adelaide University, July.

David Martin conducted a workshop with staff of Central Queensland Land Council on the design of prescribed bodies corporate, October.

Jerry Schwab attended the Australian Anthropological Society conference, Melbourne, September.

Diane Smith attended a closed workshop to discuss native title compensation issues, Native Title Research Unit, AIATSIS, April.

John Taylor was a delegate to National Roundtable on Cities and Regional Development organised by the Royal Australian Planning Institute, Parliament House, Canberra, April.

John Taylor attended the 'Indigenous Australian Health Economics and Policy Workshop', University of Melbourne, November.

### **4.3 PUBLICATIONS AND WEBSITE**

Since 1991, CAEPR has undertaken an active publications program through the CAEPR Discussion Paper series (ISSN 1036-1774), the CAEPR Research Monograph series (ISSN 1036-6962), and, more recently, the Working Paper series (ISSN 1442-3871). Jon Altman is series editor.

#### **CAEPR DISCUSSION PAPERS**

CAEPR Discussion Papers are regarded as an appropriate means to disseminate research findings without the delays associated with publication in academic journals. Nevertheless, almost all discussion papers are internally and externally refereed and authors frequently secure subsequent, more formal publication in books and journals. To keep prices low while achieving some cost recovery, CAEPR direct-markets its publications. Since September CAEPR also disseminates its discussion papers electronically on its web site.

Discussion Papers published in 2001 were:

- No. 211. 'Anangu population dynamics and future growth in Uluru-Kata Tjuta National Park' J. Taylor (April).
- No. 212. 'Indigenous Australians and the rules of the social security system: Universalism, appropriateness and justice' W. Sanders (April).

- No. 213. 'Is welfare dependency "welfare poison"? An assessment of Noel Pearson's proposals for Aboriginal welfare reform' D. Martin (May).
- No. 214. 'Indigenous data from the ABS Labour Force Survey: What can they tell us?' J. Taylor and B.H. Hunter (May).
- No. 215. 'Autonomy rights in Torres Strait: From whom, for whom, for or over what?' W.G. Sanders and W.S. Arthur (May).
- No. 216. 'Indigenous families and the welfare system: The Kuranda community case study, stage two' R. Henry and A.E. Daly (June).
- No. 217. 'Indigenous families and the welfare system: The Yuendumu community case study, year two' Y. Musharbash (June).
- No. 218. 'Giving credit where it's due: The delivery of banking and financial services to Indigenous Australians in rural and remote areas' S. McDonnell and N. Westbury (June).
- No. 219. 'Implications of developments in telecommunications for Indigenous people in remote and rural Australia' A.E. Daly (November).
- No. 220. 'Indigenous autonomy in Australia: Some concepts, issues and examples' W.S. Arthur (November).
- No. 221. 'Indigenous land in Australia: A quantitative assessment of Indigenous land holdings in the year 2000' D.P. Pollack (November).
- No. 222. 'Valuing native title: Aboriginal, statutory, and policy discourses about compensation' D.E. Smith (November).
- No. 223. 'Community Participation Agreements: A model for welfare reform from community-based research' D.E. Smith (December).
- No. 224. 'A regional CDEP for four remote communities? Papunya, Ikuntji, Watiyawanu, and Walungurru' W. Sanders (December).
- No. 225. 'Building Indigenous learning communities' R.G. Schwab and D. Sutherland (December).
- No. 226. 'Exploring sustainable development options on Aboriginal land: The hybrid economy in the twenty-first century', J.C. Altman (December).

### **RESEARCH MONOGRAPHS**

In 2001 the following monograph was published:

*The Indigenous Welfare Economy and the CDEP Scheme*, Research Monograph No. 20, F. Morphy and W. Sanders (Editors) (August).

### **CAEPR WORKING PAPERS**

The CAEPR Working Paper Series, often comprising papers of a more technical nature, are published on the CAEPR home page on the internet. In 2001 the following Working Papers were published:

- No. 9. 'Indigenous communities and business: Three perspectives, 1998–2000', J.C. Altman (August).
- No. 10. 'Indigenous Australian arrest rates: Economic and social factors underlying the incidence and number of arrests', B.H. Hunter (November).
- No. 11. 'Sensitivity of Australian income distributions to choice of equivalence scale: Exploring some parameters of Indigenous incomes', B.H. Hunter, S. Kennedy and D. Smith (November).

### **CAEPR WORLD WIDE WEB SITE**

The CAEPR website has become an important part of the Centre's publications program and a communications strategy for dissemination of research findings. The Internet address of the CAEPR Home Page is:

<http://www.anu.edu.au/caepr/>

The website contains general information about the Centre, abstracts and summaries of publications, and ordering information for CAEPR Discussion Papers and Research Monographs. CAEPR Working Papers, past Issue Briefs, staff profiles, the Strategic Plan, and the most recent Annual Report can be downloaded at no cost. As an information dissemination initiative, discussion papers from 1999, 2000 and 2001 have been made available on the website. In addition, a successful trial was run of a quarterly electronic newsletter from the Director. Information relating to Centre staff and their research has also been expanded. The website is regularly updated.

**Table 4. CAEPR publication series, output 2001**

Publication type	Number
Discussion Papers	16
Working Papers	3
Research Monographs	1
Annual Report	1
Total	21

### **4.4 VISITORS**

Since CAEPR has become a University Centre, the number of visitors it has hosted has increased. Visitors fall into a number of categories including longer-term research partners, like Dr Anne Daly now located at the University of Canberra; and Mr Robert Levitus who collaborates directly with CAEPR staff and is located at the Centre; and visitors who are either at CAEPR for short visits or who are on secondment from ATSIC.

## **VISITING FELLOWS/CENTRE VISITORS**

**Anne Daly** is Senior Lecturer in the School of Economics and Marketing, Faculty of Management and Technology at the University of Canberra. Anne has been a Visiting Fellow at CAEPR since August 1994; she held a half-time Fellowship February–July 2001, and then was on Outside Studies Program at the Centre till September. Anne collaborated with Visiting Fellow Rosita Henry in completing the second year case study from Kuranda, and undertook research on Indigenous Australians and access to telecommunications.

**Rosita Henry** from the Department of Anthropology, James Cook University of North Queensland, continued research on the Kuranda case study for the DFACS long-term project.

**Jennifer Koenig** from KCTWM, Darwin, visited CAEPR in November to work with Jon Altman on the sustainable use of wildlife (including plants) in Arnhem Land.

**Debashish Munshi** from the Department of Management Communication, Waikato Management School, University of Waikato, undertook research on the treatment of diversity in the market driven discourses of electronic commerce, particularly focusing on how the values and concerns of minority groups are reflected in electronic communication strategies.

**Richard Davis** from the Australian Institute of Aboriginal and Torres Strait Islander Studies visited CAEPR to collaborate with staff on his research project on gender and policy.

## **INTER-AGENCY PLACEMENTS**

**Mark Champion** joined CAEPR on secondment from ATSIC Queanbeyan Regional Office in April, undertaking research on issues associated with changes to the CDEP scheme and the implications for a number of urban CDEPs.

**Dale Sutherland** joined CAEPR on an inter-agency placement from AIATSIS in May. Ms Sutherland undertook research on an education policy project 'Building Indigenous Learning Communities' with Jerry Schwab.

## **SUMMER RESEARCH SCHOLARS**

**Kenneth Ching** from the School of Economics, UNSW finished a scholarship at CAEPR in February. Kenneth undertook research on issues associated with an Indigenous Household Expenditure Survey.

**Vincent Knox** from Griffith University joined CAEPR in November to research accountability, ethics and self-determination.

**Ari Schipf** from Curtin University joined CAEPR in December to research issues related to CDEP.

## 4.5 TEACHING

CAEPR's involvement in postgraduate training at the ANU has not been formalised despite a recommendation in the 1996 review that postgraduate students are located at the Centre. One limitation in the past has been space to accommodate students. Now that CAEPR is a University Centre and has relocated to the Hanna Neumann Building this space constraint has been addressed. The catalyst for immediate formal involvement in postgraduate training is CAEPR's success in two ARC Linkage Projects in 2001 and associated Australian Postgraduate Awards (Industry) that will need to be taken up at CAEPR. From 2002, the Director of CAEPR has become a prescribed authority—CAEPR is now a formal locus for postgraduate higher degree students. Simultaneously, late in 2001, CAEPR negotiated with the Graduate School's Australian Studies Program to have representation on its Board of Studies and to channel prospective research degree students via this inter-disciplinary program. Will Sanders is CAEPR's nominated representative on the Australian Studies Program Board of Studies while Jon Altman remains on the Anthropology Program's Board. As can be seen in this section, CAEPR is already involved in postgraduate training; the changes implemented late in 2001 merely formalise these arrangements and ensure that CAEPR is financially remunerated on an equitable basis under provisions of the new Research Training Scheme.

### **Teaching in association with other University Centres, the Faculties and the Institute of Advanced Studies**

- Advisor on PhD panel, Bill Arthur, CAEPR, ANU (Jon Altman).
- Supervisor on PhD panel, Sally May, CCR, ANU (Jon Altman).
- Supervisor on PhD panel, Michael Pretes, Research School of Pacific and Asian Studies, ANU (to June) (Jon Altman).
- Chair of PhD panel, Robert Levitus, School of Anthropology and Archaeology, ANU (Jon Altman).
- Advice to PhD candidate, Marcus Barber, School of Anthropology and Archaeology (Jon Altman).
- Advice to PhD candidate, Ludger Dinkler, School of Anthropology and Archaeology (Jon Altman).
- Advice to PhD candidate, Christiane Keller, Center for Cross-Cultural Research, ANU (Jon Altman).
- Supervisor on PhD panel, Christine Adams, School of Archaeology and Anthropology, ANU (Maggie Brady).
- Academic supervision for Australian National Internships Program student Ruth Nicholls on health issues (Maggie Brady).
- Taught class on social impact monitoring in Masters of Applied Anthropology and Participatory Development course, School of Archaeology and Anthropology (Robert Levitus).



- Advisor on PhD panel, Ludger Dinkler, School of Archaeology and Anthropology, ANU (David Martin).
- Examiner, PhD thesis, Natalie Kwok, School of Archaeology and Anthropology, ANU (Jerry Schwab).
- Advisor on PhD, Kate Senior, Research School of Pacific and Asian Studies, ANU (John Taylor).

#### **Teaching in association with other Australian and overseas universities or bodies**

- Supervisor on PhD panel, Jennifer Koenig, NTU (Jon Altman).
- Assisted Anke Tonnear, anthropology student, Nijmegen, Holland on research in cultural tourism (Jon Altman).
- Advice to Tony Smith, PhD student, University of Western Sydney (Jon Altman).
- Advice to Marcus Barber, PhD student, ANU on Blue Mud Bay, ARC Strategic Partnership with Industry–Research and Training (SPIRT) (Jon Altman).
- Advice to Gabrielle Hecht from University of Michigan on history of uranium industry (Jon Altman and Robert Levitus).
- Advice to Cathy Robinson from Australian Defence Force Academy on Northern Territory buffalo history (Robert Levitus).
- Advice to Deborah Harwood, MA student, Macquarie University, on monitoring social impact (Robert Levitus).
- Examiner PhD thesis, Janneke Hulsker, Faculty of Social Sciences, Katholieke Universiteit Nijmegen, The Netherlands (Jerry Schwab).

#### **4.6 COLLABORATION AND OUTREACH**

In addition to conducting and publishing research CAEPR staff undertake diverse activities as indicated in this section.

#### **Interaction with University Centres, the Faculties and the Institute of Advanced Studies**

- Directors and Deputies of University Centres Committee (Jon Altman, Jerry Schwab).
- Preparation of submission to review of ANU policies for University Centres (Jon Altman).
- Anthropology Board of Studies, ANU (Jon Altman).
- Anthropology Research Ethics Committee (Jon Altman).
- Prepared a strategic initiative submission to the Vice-Chancellor (Jon Altman).
- Submission to the Review of Indigenous Australian Education and Support, ANU (Jon Altman, Jerry Schwab).
- Provided input to the ANU Administrative Review (Jon Altman, Ilona Crabb).

- Convened meetings of the National Institute for Indigenous Australia as inaugural convener, August and November (Jon Altman).
- Member, Equity and Diversity Consultative Group and developed the CAEPR mentoring policy (to July) (Will Sanders).
- Member, Australian Studies Program Board of Studies, ANU (Will Sanders).
- Member, Indigenous Employment Working Group, ANU (Jerry Schwab).
- Vice-Chancellor's nominee to Research Committee, ANU (Jerry Schwab).
- Mentoring Coordinators Group, ANU (Jerry Schwab).
- Member, North Australia Research Unit Library committee (John Taylor).
- Assessor for the Faculties Research Grants Scheme, ANU (John Taylor).

#### **Collaboration with other Australian and overseas universities or bodies**

- Board Member, ARC KCTWM, NTU (Jon Altman).
- Board Member, Centre for Indigenous Natural and Cultural Resource Management (Jon Altman).
- Visitor, ARC KCTWM, NTU, July (Jon Altman).
- Collaborated with Peter Whitehead, Director, ARC KCTWM, NTU, on the preparation of an information brief on a consultancy on feral animal management in Kakadu National Park (Jon Altman).
- Meeting with ARC Review Panel undertaking the three-year assessment of the ARC KCTWM Board, September (Jon Altman).
- Participated as a member of the Specialist Program Advisory Group (SPAG) in a review of the Tropical Savannas Management Cooperative Research Centre research plan, 28–30 August (Jon Altman).
- Member, Research Advisory Board, VKHRCDU, University of Melbourne (Jon Altman).
- Member, Advisory Group, Issues Deliberation Australia Deliberative Poll on Reconciliation (Jon Altman).
- Co-convener with Associate Professor Ian Anderson of the 'Economics and Indigenous Australians' Health' Workshop, University of Melbourne, November (Jon Altman).
- Preparation with Dr Peter Whitehead, Director, ARC KCTWM of a proposal for the Rural Industries Research and Development Corporation for a project from 2002 titled 'Harvesting plants from Aboriginal lands: Quantifying supply and demand'. The project will involve collaboration between CAEPR and the ARC KCTWM and the Centre for Indigenous and Natural Resource Management (Jon Altman).
- Consultancy undertaken for AUSAID provided input to the South African Capacity Building Program as technical support to the University of the Western Cape, Cape Town, in July. A short course was convened at the University Winter School (Maggie Brady).

- Advice and assistance to SPRC for report for FACS (destined for the Organisation for Economic Cooperation and Development (OECD)) on 'Family friendly work practices and Indigenous Australians' (Boyd Hunter).
- Advice and assistance to Matthew Gray, AIFS on issues relating to family friendly work practices (Boyd Hunter).
- Member, steering committee for the Department of Education, Science and Training (formally DETYA) commissioned project 'Analysis of outcomes of Indigenous ex-students who have withdrawn from university before completing their award course', Dr Richard James, Centre for the Study of Higher Education, University of Melbourne (Jerry Schwab).
- Meeting to discuss potential future collaboration with Aboriginal Research Institute, University of South Australia (Jerry Schwab).
- Meeting to discuss potential future collaboration with Director and Deputy Director for Centre for Indigenous Natural and Cultural Resource Management, NTU (Jerry Schwab).
- Collaboration with colleagues at the University of Queensland, the University of Waikato, the University of Houston, the University of Calgary, Mahidol University, McMaster University and Stanford University in the production of a volume on Indigenous population mobility (John Taylor).

#### *Outside Studies Program*

Will Sanders took Outside Studies Program in 2001, the second academic to take such leave since the introduction of this staff professional provision in the CAEPR Strategic Plan 2000–2003. Dr Sanders spent three months as a Visiting Fellow at the Centre for Appropriate Technology in Alice Springs.

#### **Honours**

Jon Altman was appointed Adjunct Professor 2001–04, Faculty of Science, Education and Information Technology, NTU.

Maggie Brady was awarded JG Crawford Medal for the best PhD thesis at ANU in 2000 entitled 'Difference and Indifference: Australian Policy and Practice in Indigenous Substance Abuse'.

#### **Involvement with professional bodies**

##### *Service on committees*

CAEPR staff participated in the work of a number of formal advisory committees in government, the community sector and academia including:

- Member, Scientific Program Advisory Group, Tropical Savanna Management Co-operative Research Centre, Northern Territory University (Jon Altman).
- Member, Australian and New Zealand Network of the Sustainable Use Specialist Group of the International Union for the Conservation of Nature and Natural Resources (Jon Altman).

- Executive Member, Australian Anthropological Society (David Martin).
- ABS General Social Survey Reference Group (John Taylor).
- ABS Indigenous Social Survey Reference Group (John Taylor).

#### *Editorial activities*

- Associate Editor, *Journal of Tourism Studies* (Jon Altman).
- Referee for *Australian Aboriginal Studies* and Aboriginal Studies Press (Jon Altman).
- Review of articles for the ARC KCTWM (Jon Altman).
- Guest editor for the *Australian Journal of Labour Economics* special issue *Indigenous Social Policy and the Labour Market* (Jon Altman).
- Member, Editorial Board, *Australian Journal of Labour Economics* (Boyd Hunter).
- Referee for the *Australian Economic Review*, *Australian Economic History Review*, and *Australian Journal of Labour Economics* (Boyd Hunter).
- Book review: A. Markus, *Race: John Howard and the Remaking of Australia*, R. Tickner, *Taking a Stand: Land Rights to Reconciliation*, and M. Gordon, *Reconciliation: A Journey*, in *The Age* 28 April (Tim Rowse).
- Book review: C. McConaghy, *Rethinking Indigenous Education: Culturalism, Colonialism and the Politics of Knowing*, in *Australian Aboriginal Studies* 2001/2 (Jerry Schwab).
- Referee for *Australian Journal of Public Administration*, *Australian Aboriginal Studies* and *Australian Journal of Political Science* (Will Sanders)
- Referee for *Australian Aboriginal Studies* (John Taylor).

#### **Involvement with government, industry, and commerce**

CAEPR's core research partners are ATSI and DFACS. A great deal of CAEPR research and policy advice collaboration is provided to officers of these departments.

#### *Participation in consultancies and on advisory boards*

- Consultancy for the ACCC on consumer and competition issues affecting Indigenous people in remote and regional Australia (Jon Altman, David Martin, Siobhan McDonnell, and Sally Ward).
- Members, Steering Committee for ACCC consultancy on Indigenous Australians and competition and consumer information issues (Jon Altman, Boyd Hunter, and John Taylor).
- Member of team assembled by the NTU-based ARC KCTWM undertaking a consultancy on 'Feral and exotic animal management strategy for Kakadu National Park', commissioned by Parks Australia North (Environment Australia) (Jon Altman).

- Ongoing collaboration with Rio Tinto Ltd as an opinion leader on their partnership with Indigenous Australians programs and community relations programs (Jon Altman).
- Assisted International Business Leaders Forum (UK) with External Assurance Review of Rio Tinto's Social and Environmental Reporting (Jon Altman).
- Member, Advisory Group, Australia Deliberates: Reconciliation—Where from here? (Jon Altman).
- Attended advisory group meeting of Community Development on Alcohol (Far West Area Health Service), Broken Hill (Maggie Brady).
- Attended National Expert Advisory Committee on Alcohol meeting, Sydney (Maggie Brady).
- Consultancy for the Department of Health and Aged Care, subcontracted by the Australian Institute of Health and Welfare, on the analysis of health expenditure on Indigenous Australians (Boyd Hunter).
- Collaboration with the Indigenous Education Branch, DETYA, on preparation of the tender brief for a project on consultative models and processes in Indigenous education (Jerry Schwab).
- Participated in a consortium led by the VKHRCU at the University of Melbourne to develop an ARC Linkage Project grant application for the purposes of constructing a historic database of the Victorian Aboriginal population (John Taylor).
- Consultancy for Parks Australia North division of Environment Australia on 'Population dynamics in the Mutitjulu community', projecting future growth to the year 2021 (John Taylor).
- Consultancy for Rio Tinto on 'Implementing regional agreements: Issues for Aboriginal population projection in Rio Tinto mine hinterlands' with Martin Bell, University of Queensland (John Taylor).

*Provision of expert advice*

- Valuation for the National Museum of Australia under the Cultural Bequests Program (Jon Altman).
- Valuation for the Berndt Museum of Anthropology under the Cultural Bequests Program (Jon Altman).
- Met Helen Cheney and Fiona Solomon, CSIRO Minerals, Social Values and Sustainability Group, Melbourne, to discuss mining and sustainable regional development project (Jon Altman).
- Provided advice to the Cultural Ministers Council Statistical Working Group, based in Department of Communications, IT and the Arts, on issues associated with estimating the value of Indigenous cultural product (Jon Altman).
- Participated in an ATSIC Workshop to develop an Indigenous Employment Strategy, 15–16 August, Aboriginal Dreamtime Cultural Centre, Rockhampton (Jon Altman).

- ‘Australia Deliberates: Reconciliation—Where from here?’ press conference, Sydney Opera House, January (Jon Altman).
- Expert witness for Northern Land Council in the Northern Territory Supreme Court (Jon Altman).
- Advice to Centrelink regarding proposed evaluation of Maningrida and Palm Island Centrelink branches (Jon Altman).
- Assisted Bill Bowen, Access Economics, in providing advice about the future economic potential of tourism in Kakadu National Park (Jon Altman).
- Met with Paul Ward and Janine Gawler, Rio Tinto Foundation about Foundation sponsorship of Indigenous visiting fellowship at CAEPR from 2002 (Jon Altman).
- Provided advice to Geoff Richardson, ATSIC, on appropriate governance structure for the development of a remote community radio station (Jon Altman).
- Assisted Reconciliation Australia with an assessment of the Allen Consulting Group’s report ‘Business—Indigenous Collaboration’ (Jon Altman, Boyd Hunter, Jerry Schwab, and John Taylor).
- Comment to Dr Roger Jones, Quantitative Evaluation and Design (QED) on Kakadu consultancy social indicator analysis for purpose of Ranger Agreement re-negotiations prepared for the Department of Reconciliation and Aboriginal and Torres Strait Islander Affairs (DRATSIA) (Jon Altman and John Taylor).
- Meeting with Cultural Development Solutions, New Zealand law firm, Canberra (July) (Jon Altman and Mark Champion).
- Met with Andrew Brookes and David Adams, Colonial Foundation, Melbourne to discuss potential Foundation underwriting of research at CAEPR from 2002 (Jon Altman and Jerry Schwab).
- Collaboration with Australian Institute of Family Studies, Melbourne (Jon Altman and Boyd Hunter).
- Briefing with Chris Gallus MP, Parliamentary Secretary to the Minister for Aboriginal and Torres Strait Islander Affairs (Jon Altman and Jerry Schwab).
- Meetings with Bob McMullan, Opposition spokesman on Aboriginal and Torres Strait Islander Affairs to provide a diverse CAEPR perspective, including on the CDEP scheme (Jon Altman, Jerry Schwab, Diane Smith and John Taylor).
- Meeting for ATSIC National Policy Office (Ben Johnston) to discuss the development of an Indigenous Employment Strategy (Jon Altman, Bill Arthur, Mark Champion, Boyd Hunter, David Martin, Jerry Schwab, Diane Smith, Dale Sutherland and John Taylor).
- Meeting for ATSIC on welfare reform (Jon Altman, Bill Arthur, Mark Champion, David Martin, Will Sanders, Jerry Schwab, and Diane Smith).

- Advice to Indigenous Policy Unit, DFACS (Jon Altman, Will Sanders and Diane Smith).
- Advice to Murdi Paaki Regional Council on Indigenous health research proposal (Jon Altman, Bill Arthur, Maggie Brady, Frances Peters-Little, Diane Smith and John Taylor).
- Discussion with delegation from DRATSIA on social indicator analysis for purpose of Ranger Agreement re-negotiations (Jon Altman, John Taylor, Roger Jones and Robert Levitus).
- Preparation and production of a flip-over resource for health professionals 'Talking about alcohol with Indigenous patients', with Professor Ernest Hunter for Department of Health and Aged Care and University of Queensland (Maggie Brady).
- Submission provided to the Department of Economic Affairs, Agriculture and Tourism, Western Cape (South Africa), on the draft liquor policy for the Western Cape Province (Maggie Brady).
- Seminar presentations to ABS Methodological Division, Senior Managers and the Statistician, and Household and Income Section, April, May and June (Boyd Hunter with Steven Kennedy and Daniel Smith).
- Provision of advice and drafting of report sections for Fitzgerald enquiry into community justice and alcohol issues in Cape York (David Martin).
- Advice to Commonwealth Interdepartmental Committee examining potential reform of the Prescribed Bodies Corporate regime under the NTA (David Martin).
- Meetings with Colin Neave, Commonwealth Banking Ombudsman; Gordon Renouf, Australian Securities and Investment Commission (ASIC) consultant; Pia Di Mattina and members of the ACCC; and Christine Rowley, Banking Policy Officer, Consumer Legal Centre of Victoria in relation to the banking project (Siobhan McDonnell).
- Observing the Indigenous census enumeration strategy for the ABS: official status of four CAEPR researchers as census observers in Yirrkala homelands, Aurukun and Alice Springs town camps (David Martin, Frances Morphy, Will Sanders, and John Taylor).
- Meeting with Minister for Education, Senator Kemp, to discuss Indigenous education issues (Jerry Schwab).
- Assisted in drafting terms of reference for a project to develop a framework for the Annual Report to Parliament on the educational performance of Indigenous students, Indigenous Education Branch, DETYA (Jerry Schwab).
- Assisted in development of proposal for Jawoyn Association and Fred Hollows Foundation community literacy project, including scoping trip to Darwin and Katherine (Jerry Schwab and Dale Sutherland).
- Advice to ATSIIC and DEWRSB regarding interpretation of Indigenous data from the ABS Labour Force Survey (John Taylor).

- Discussions with ABS Census Program regarding the conduct of the Indigenous count in the 2001 Census and subsequent analysis of results (John Taylor).
- Advice to ABS Committee advising on the development of the Indigenous Social Survey and the General Social Survey (John Taylor).
- Discussions with ABS Household Surveys Program regarding Indigenous data from the ABS Labour Force Survey (John Taylor).
- Presentation with Martin Bell on 'Options for adjusting Cape York Indigenous population estimates', to the Office of Economic and Statistical Research, Queensland Treasury, Brisbane (John Taylor).
- Advice to Queensland Treasury regarding interpretation of Indigenous population estimates (John Taylor).
- Advice to Department of Transport and Regional Services regarding interpretation of Indigenous population estimates (John Taylor).

#### **Involvement with Indigenous organisations**

- Consultancy as expert witness in the NT Supreme Court appeal by the Northern Land Council in relation to payroll tax (Jon Altman).
- Met with a delegation from the Association of Northern, Kimberley and Arnhemland Aboriginal Artists (ANKAAA) to discuss Goods and Services Tax (GST) and arts funding issues (Jon Altman).
- Provided a brief for ANKAAA on underenumeration of Indigenous artists in the ABS Survey on Commercial Art Galleries Australia 1999–2000 (Jon Altman).
- Meeting with members of the White Eagle Aboriginal Corporation to discuss development issues on Twin Hills Station in the eastern Wagait region, September (Jon Altman).
- Meeting with the Balkanu Aboriginal Development Corporation to discuss future research collaborations, Cairns, September (Jon Altman).
- Assisted Reconciliation Australia with planning the 'Understanding and Implementing Good Governance for Indigenous Communities and Regions' conference planned for 2002 (Jon Altman, Bill Arthur, Diane Smith and John Taylor).
- Assisted Reconciliation Australia with planning the 'Indigenous Access to Banking and Financial Services: Establishing the Essential Foundations' conference planned for May 2002 (Jon Altman, Bill Arthur, Diane Smith and John Taylor).
- Presentation of research report on 'Monitoring the long-term social and environmental effects of changes in alcohol availability in an Aboriginal community: A ten-year follow up study' by Joe Byrne, Maggie Brady and Graham Henderson at Yalata and Ceduna, September (Maggie Brady).
- Visit to alcohol rehabilitation residential program in Rockhampton, September (Maggie Brady).



- Meeting with Maari Ma Health Aboriginal Corporation on the development of a joint research project (Jon Altman, Bill Arthur, Maggie Brady, Dale Sutherland and John Taylor).
- Advice to Maningrida Arts and Culture on Ozeculture Grant application for 2002 to develop e-commerce for the marketing and sale of Aboriginal art (Jon Altman).
- Advice to BAC and MAC on appointment of an Arts Director (Jon Altman).
- Advice and supporting documentation to ATSIC National Policy Office on Tangentyere Banking Trial (Jon Altman).
- Advice and supporting documentation to the Northern Land Council and the NT Bushfires Council on the Greenhouse Gas Abatement Program (Round 2 Proposal) 'The Arnhem Land fire abatement project' (Jon Altman).
- Workshop with staff of Central Queensland Land Council on design of prescribed bodies corporate (David Martin).

### **Other outreach activities**

#### *Conferences – summer/vacation schools*

- Taught 'Introduction to politics', University Preparation Scheme Course, Centre for Continuing Education, ANU, with Thelma Hunter (Will Sanders).
- Convened short course at the University of the Western Cape (South Africa) Winter School in the Public Health Program on 'Alcohol Problems: Developing multi-faceted programs for communities living with alcohol' (Maggie Brady).

#### *Social, cultural, and community activities*

- Convened a dinner for University of Auckland Alumni Association at University House, Canberra, October (Jon Altman).
- Co-curators of art exhibition and authors of catalogue 'Outside In: Research Engagements with Arnhem Land Art', with Nigel Lendon and Howard Morphy, Drill Hall Gallery, ANU, August–September (Jon Altman and Frances Morphy).
- Speech at opening of art exhibition 'Outside In: Research Engagements with Arnhem Land Art' on behalf of curators Nigel Lendon, Frances Morphy, and Howard Morphy, Drill Hall Gallery, ANU (Jon Altman)
- Floor talk to the Centre for Cross-Cultural Research and Humanities Research Centre, ANU on exhibition 'Outside In: Research Engagements with Arnhem Land Art', Drill Hall Gallery, ANU (Jon Altman and Frances Morphy).
- Floor talk to Australian Defence Force Academy students on exhibition 'Outside In: Research Engagements with Arnhem Land Art', October (Jon Altman and Frances Morphy).
- ANU-designated member of the Board of Management for Community Radio 2XX (Jerry Schwab).
- Represented CAEPR at a networking dinner for the ACT and Regions Indigenous Interagency Group (John Taylor).

### *Public education*

- CAEPR, together with IDA and AIATSIS hosted the Canberra launch of the film 'Without Prejudice', a documentary about the meaning of reconciliation at the Manning Clarke Centre, ANU, on 18 September (organised by Siobhan McDonnell). A panel consisting of Jon Altman; Mick Dodson, AIATSIS; and Pamela Ryan, Managing Director, IDA, discussed implications of the film and results of research arising from the deliberate poll held in February.
- Participated in panel on 'Land Holder to Share Holder: Business, Communities and Partnerships' at Tracking Kultja the Inaugural National Aboriginal and Torres Strait Islander Cultural Festival, Canberra, October (Jon Altman).
- Participant in the 'Indigenous Australia: Understanding Concepts of Culture and Community' Cranlana Program symposium, Melbourne, November (Jon Altman).
- Letter to the Editor, *The Australian*, regarding article on Indigenous disadvantage in remote Australia (Jon Altman).
- Interview with ABC Radio, Darwin on 'Development dilemmas for Indigenous Australians in remote regions: An exploration of sustainable options in a hybrid economy for the 21st Century' (Jon Altman).
- Interview with JJJ Radio Art Show on the value of Aboriginal art as commentary on the ABS commercial galleries collection 1999-2000 (Jon Altman).
- Interview with Artsound, FM 92.7 Radio on 'Outside In: Research Engagements with Arnhem Land Art' exhibition (Jon Altman).
- Interview with Artsound, FM 92.7 Radio on CAEPR and Indigenous policy issues (Jon Altman).
- Assisted SBS Insight with a documentary on the Indigenous Land Corporation (Jon Altman).
- CAEPR staff were involved in the administration of, and participation in, the Deliberative Poll on Reconciliation held at Old Parliament House in February (Jon Altman and Siobhan McDonnell).
- Assistance in redeveloping Australian Anthropological Society web site and shifting to ANU server; and redeveloping accounting and management systems (David Martin).
- Seminar titled 'Indigenous Public Policy over the last century' given as part of the 'Guest Teacher series' to year 12 students at Radford College (Siobhan McDonnell).
- Letter to the Editor, *Sydney Morning Herald* on Robert Manne's reason for opposing 'a rebirth of assimilationism' (Tim Rowse).
- Interview with the *Sydney Morning Herald* on Indigenous social indicators (John Taylor).
- CAEPR provided considerable material for special autumn edition of *ATSIC News* on 'CDEP: More than welfare', pp.7-29.

## 5. PUBLICATIONS

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ALTMAN, J.C.

'Economic development of the Indigenous economy and the potential leverage of native title', in B. Keon-Cohen (ed.), *Native Title in the New Millennium*, Aboriginal Studies Press, Canberra, pp. 105–15. **(P1)**

'Overcoming indigenous poverty', *CEDA Bulletin*, March 2001: 56–60. **(P2)**

'Foreword', in F. Morphy and W. Sanders (eds), *The Indigenous Welfare Economy and the CDEP Scheme*, CAEPR Research Monograph No. 20, CAEPR, ANU, Canberra, pp. iii–v. **(P3)**

'Mutual obligation', the CDEP scheme, and development: Prospects in remote Australia', in F. Morphy and W. Sanders (eds), *The Indigenous Welfare Economy and the CDEP Scheme*, CAEPR Research Monograph No. 20, CAEPR, ANU, Canberra, pp. 125–34. **(P4)**

'Indigenous communities and business: Three perspectives, 1998–2000', *CAEPR Working Paper No. 9*, CAEPR, ANU, Canberra, iv+22pp., <http://online.anu.edu/caepr/>. **(P5)**

'Eastern Kuninjku 'grow up' an art collector', in *Outside In: Research Engagements with Arnhem Land Art*, The Australian National University Drill Hall Gallery, Canberra, pp. 6–13. **(P6)**

'Guest Editor's Note', *Australian Journal of Labour Economics*, 4 (2): 63–4. **(P7)**

'Indigenous Work-for-the-Dole and mutual obligation: Prospects for employment generation in remote Australia', *Australian Journal of Labour Economics*, 4 (2): 89–98. **(P8)**

'The economic status of Indigenous Australians', in J. Jupp (ed.), *The Australian People: An Encyclopedia of the Nation, Its People and Their Origins*, Cambridge University Press, Melbourne, pp. 135–41. **(P9)**

'Can quality independent research in Indigenous affairs be influential, or not? Personal reflections on the Reeves Land Rights Inquiry and its aftermath', *Australian Aboriginal Studies*, 2001/2: 12–7. **(P10)**

'Exploring sustainable development options on Aboriginal land: The hybrid economy in the twenty-first century', *CAEPR Discussion Paper No. 226*, CAEPR, ANU, Canberra, vi+13pp. **(P11)**

'Aboriginal economy and social process: The Indigenous hybrid economy and its sustainable development potential', *Arena Magazine*, 56 December 2001–January 2002: 38–9. **(P12)**

ALTMAN, J.C. and POLLACK, D.P.<sup>1</sup>

'The Indigenous Land Corporation: An analysis of its performance five years on', *Australian Journal of Public Administration*, 60 (4): 67–79. **(P13)**

ARTHUR, W.S.

'CDEP and careers: Some good news and some bad news from Torres Strait', in F. Morphy and W. Sanders (eds), *The Indigenous Welfare Economy and the CDEP Scheme*, CAEPR Research Monograph No. 20, CAEPR, ANU, Canberra, pp. 135–41. **(P14)**

'Indigenous autonomy in Australia: Some concepts, issues and examples', *CAEPR Discussion Paper No. 220*, CAEPR, ANU, Canberra, vi+31pp. **(P15)**

'Autonomy and identity in Torres Strait, a borderline case?', *Journal of Pacific History*, 36 (2): 215–24. **(P16)**

BRADY, M.

'Giving away the grog: A positive strategy for addressing substance abuse, Australia', in *Indigenous Peoples and International Development: Case Study Profiles*, Inuit Circumpolar Conference, Ottawa, Canada, pp. 87–97 **(P17)**

'Working with Dopstop: Alcohol problems in the Western Cape, South Africa', *Australasian Review of African Studies*, XXIII (1): 109–11. **(P18)**

DALY, A.E.<sup>3</sup>

'Implications of developments in telecommunications for Indigenous people in remote and rural Australia', *CAEPR Discussion Paper No. 219*, CAEPR, ANU, Canberra, vi+27pp. **(P19)**

GRAY, M.<sup>1</sup> and THACKER, E.<sup>1</sup>

'CDEP as conduit to the "real" economy? The Port Augusta case', in F. Morphy and W. Sanders (eds), *The Indigenous Welfare Economy and the CDEP Scheme*, CAEPR Research Monograph No. 20, CAEPR, ANU, Canberra, pp. 143–52. **(P20)**

'CDEP as a stepping stone to employment: The Port Augusta case', *Australian Journal of Labour Economics*, 4 (2): 77–88. **(P21)**

GREGORY, R.G.<sup>2</sup> and HUNTER, B.H.

'The growth of income and employment inequality in Australian cities', in G. Wong and G. Picot (eds), *Working Time in Comparative Perspective, Volume I: Patterns, Trends, and the Policy Implications for Earnings Inequality and Unemployment*, W.E. Upjohn Institute for Employment Research, Kalamazoo, Michigan, pp. 171–99. **(P22)**

HENRY, R.<sup>1</sup> and DALY, A.E.<sup>3</sup>

'Indigenous families and the welfare system: The Kuranda community case study, year two', *CAEPR Discussion Paper No. 216*, CAEPR, ANU, Canberra, viii+25pp. **(P23)**

HUNTER, B.H.

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